

Overview & Scrutiny Committee Agenda

Date: Thursday 14th July 2022 at 10am

Venue: Mandela Room, Middlesbrough Town Hall, Albert Road, Middlesbrough, TS1 2QJ

Membership:

Cllr J Hobson (Chair) (Middlesbrough Borough Council)
Cllr Smith (Vice Chair) (Redcar & Cleveland Council)
Cllr Pauline Beall (Stockton-on-Tees Borough Council)
Cllr Nelson (Stockton-on-Tees Borough Council)
Cllr Branson (Middlesbrough Council)
Cllr Harker (Darlington Borough Council)
Cllr Harrison (Hartlepool Borough Council)
Cllr David Nicholson (Hartlepool Borough Council)
Cllr C Hobson (Middlesbrough Council)
Cllr Bob Donoghue (Darlington Borough Council)
Cllr Jones (Redcar and Cleveland Borough Council)
Cllr Renton (Darlington Borough Council)
Cllr Riordan (Stockton-on-Tees Borough Council)
TBC (Hartlepool Borough Council)
TBC (Redcar and Cleveland Borough Council)

AGENDA

1. **Chairs Welcome & Apologies for Absence**
2. **Declarations of Interest**
Attached
3. **Minutes of meeting held on Thursday 13th January 2022**
Attached
4. **Group Chief Executive Update**
Attached
5. **Transport Update**
Presentation
6. **Delegated Decisions**
Attached
7. **DRAFT Overview & Scrutiny Annual Report 2021-2022**
Attached
8. **Feedback of Consultation on Quorum in Other Combined Authorities**

Attached

9. **Date and Time of Next Meeting:**
TBC

Members of the Public - Rights to Attend Meeting

With the exception of any item identified above as containing exempt or confidential information under the Local Government Act 1972 Section 100A (4), members of the public are entitled to attend this meeting and/or have access to the agenda papers.

Persons wishing to obtain any further information on this meeting or for details of access to the meeting for disabled people, please contact:

Nicola Dean

Governance & Scrutiny Officer

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01642 524400

Tees Valley Combined Authority Declaration of Interests Procedures

1. The purpose of this note is to provide advice and guidance to all members (the Mayor, elected and co-opted members, substitute members and associate members) of the Combined Authority Cabinet, Sub-Committees and Local Enterprise Partnership Board, on the procedure for declaring interests. The procedure is set out in full in the [Combined Authority's Constitution](#) under the "Code of Conduct for Members" (Appendix 8).

Personal Interests

2. The Code of Conduct sets out in full, the principles on the general conduct of members in their capacity at the Combined Authority. As a general principle, members should act impartially and should not use their position at the Combined Authority to further their personal or private interests.
3. There are two types of personal interests covered by the constitution:
 - a. "disclosable pecuniary interests". In general, a disclosable pecuniary interest will involve any financial interests, such as paid employment or membership of a body, interests in contracts, or ownership of land or shares. Members have a pecuniary interest in a matter where there is a reasonable likelihood or expectation that the business to be considered will affect your well-being or financial position, or the well-being or financial position of the following persons:
 - i. a member of your family;
 - ii. any person with whom you have a close association;
 - iii. in relation to a) and b) above, their employer, any firm in which they are a partner, or a company of which they are a director;
 - iv. any person or body in whom persons described in a) and b) above have a beneficial interest in a class of securities exceeding the nominal value of £25,000; or
 - v. any body as described in paragraph 3 b) i) and ii) below.
 - b. Any other personal interests. You have a personal interest in any business of the Combined Authority where it relates to or is likely to affect:
 - i. any body of which you are a member (or in a position of general control or management) and to which you are appointed or nominated by the Combined Authority;
 - ii. any body which:
 - exercises functions of a public nature;
 - is directed to charitable purposes;
 - one of whose principle purposes includes influencing public opinion or policy (including any political party or trade union) of which you are a member (or in a position of general control or management).

Declarations of interest relating to the Councils' commercial role

4. The constituent councils of the Combined Authority are closely integrated with its governance and financial arrangements, and financial relationships between the Combined Authority and Councils do not in themselves create a conflict of interest for Council Leaders who are also Combined Authority Cabinet members. Nor is it a conflict

of interest if the Combined Authority supports activities within a particular council boundary. Nevertheless, there are specific circumstances where the Cabinet is considering entering into direct contractual arrangements with a council, for example in relation to a particular commercial investment project, or in which that council is a co-funder. In these circumstances a non-pecuniary declaration of interest should be made by the Council Leader or their substitute.

Procedures for Declaring Interests

5. In line with the Code of Conduct, members are required to adhere to the following procedures for declaring interests:

Register of Interests

6. Each member is required to complete a register of interests form with their personal interests, within 28 days of their appointment to the Combined Authority. Details of any personal interests registered will be published on the Combined Authority's website, with the full register available at the Combined Authority's offices for public inspection. The form will be updated on an annual basis but it is the responsibility of each member to notify the Monitoring Officer of any changes to the register throughout the year. Notification of a change must be made to the Monitoring Officer within 28 days of becoming aware of that change.

Declaration of Interests at Meetings

7. The Combined Authority will include a standing item at the start of each meeting for declaration of interests. Where members are aware that any of their personal interests are relevant to an item of business being considered at a meeting they are attending, they must declare that interest either during the standing item on the agenda, at the start of the consideration of the item of business, or when the interest becomes apparent, if later.
8. Where members consider that their interest could be considered by the public as so significant that it is likely to prejudice the members' judgement then they may not participate in any discussion and voting on the matter at the meeting, but may attend the meeting to make representations, answer questions or give evidence relating to the business, before it is discussed and voted upon.
9. If the interest is a disclosable pecuniary interest (as summarised in paragraph 3a) then the member must leave the meeting room during discussion and voting on the item of business, but may make representations, give evidence and answer questions before leaving the meeting room. Failure to comply with the requirements in relation to disclosable pecuniary interests is a criminal offence.

Sensitive Information

10. Members can seek the advice of the monitoring officer if they consider that the disclosure of their personal interests contains sensitive information.

Tees Valley Combined Authority Overview and Scrutiny Committee

Cavendish House, Teesdale Business Park, Stockton-On-Tees, TS17 6QY
Thursday 13th January 2022 at 10:00am

Present:

Cllr Hobson (Chair) (Middlesbrough Council)
Cllr Smith (Vice Chair) (Redcar and Cleveland Borough Council)
Cllr Harker (Darlington Borough Council)
Cllr Hobson (Middlesbrough Council)
Cllr Renton (Darlington Borough Council)
Cllr Riordan (Stockton-on-Tees Borough Council)
Cllr Wells (Redcar and Cleveland Borough Council)
Cllr Branson (Middlesbrough Council)
Cllr Nelson (Stockton-on-Tees Borough Council)
Cllr Beall (Stockton-on-Tees Borough Council)
Cllr Head (Redcar and Cleveland Borough Council)

Officers:

Julie Gilhespie - Group Chief Executive TVCA
Gary Macdonald – Group Director of Finances and Resources
Peter Judge - Chief Legal Officer, Monitoring Officer TVCA
Ruth Callaghan – Acting Business Support and Governance Manager

Also in attendance:

N/A

Apologies for absence:

Cllr Barlow (Stockton-on-Tees Borough Council)
Cllr Dulston (Darlington Borough Council)
Cllr Jones (Redcar and Cleveland Borough Council)

1 Apologies for absence

Apologies for absence were recorded as above.

2 Declarations of interest

No declarations were made.

3 Minutes

The minutes of the meeting held on 14th October 2021 were agreed as a true record.

4 Chief Executive's Update

A paper was circulated giving Members an update on activity of the Combined Authority since the last meeting.

The Group Chief Executive offered the opportunity for Committee members to raise questions. No questions were raised.

5 Finance and Resources Sub committee Budget Consultation Report

Cllr Smith had chaired two meetings of the subcommittee on 13th and 20th December 2021. With the Group Director of Finance and Resources they had reviewed the draft budget report in detail. The circulated report sets out the full set of questions and answers and offers a summary of the themes arising from the points raised. With the wider Overview and Scrutiny Committee's approval the paper would be sent to the Cabinet meeting on 28th January 2022 to inform their decision making around the draft budget.

Cllr Branson raised that he had sent a letter to Tom Bryant Head of Transport about some specific transport issues. The Group Chief Executive agreed to review the progress with a response to this letter.

Action: Group Chief Executive to speak to the Head of Transport about a reply to Cllr Branson's letter to the Head of Transport.

The Group Chief Executive set out that the Transport Strategy was still undergoing a process of being approved at Central Government. Once approved the Transport Plan would be developed further and could be brought to the Committee by the Head of Transport at the March meeting.

Action: Head of Transport be invited to attend meeting on 17th March to present on the Transport Plan.

The sub committee chair reported that the sub committee had raised a large number of question which had been answered by the Group Director of Finance and Resources. The subcommittee had noted that there were areas of unallocated funding not yet allocated where projects were still being explored.

The Chair recommended that all noted the report and agree that the Committee send their report to Cabinet on 28th January. The Committee voted in favour. The Chair thanked Cllr Smith and the sub committee for their input and a job well done.

Resolved that the detail of the report is noted and that the report be sent to Cabinet for their meeting on 28th January 2022.

6 Investment Plan Delivery Update

The Group Director of Finance and Resources introduced the paper which set out the delivery of investment funding for this quarter. He noted that the allocations of funding were progressing well. There were a couple of areas where the profile of spend was below planned expectations. This was a result of the way that government allocations work and are scheduled.

A committee member raised a question about the impact of the proposed spend on electric vehicle charging points given recent Central Government proposals to limit their plans in this area. The Group Chief Executive was able to confirm that the proposals were based on TVCA funding two thirds of for this project and that if central government funding was reduced, TVCA would proceed with their funding allocation.

The committee member also raised questions about the impact on the Darlington Railway Station project resulting from changes to the roll-out of HS2. This might also be exacerbated by the post-covid impact on rail passenger numbers. The Group Director of Finance and Resources explained that the Full Business Case for this project still required approval from Central Government.

Committee member asked what jobs would be created through the proposed Tees Valley Large Capital Grant Scheme. It was explained that the number of jobs depends on the type and nature of each individual scheme. The Combined Authority have reference information from previous experience to assist in establishing the appropriate job numbers that might be expected from the type/nature of scheme proposed.

Committee member raised the issue of the Guisborough to Nunthorpe cycle way and potential risks associated with cycling down the main road. Cllr Smith noted that she had investigated this point and could confirm that the plan was to create a cycle path alongside, but separate to the main road.

Resolved that the detail of the report is noted.

7 Delegated decisions

A report was circulated detailing the Delegated Decisions taken by the Combined Authority since the last meeting.

Resolved that the detail of the report was noted.

8 Constitution Review

The Chair set out that this review had been asked for by the previous Chair. The purpose was to review the constitutions of other Combined Authorities to examine how they handle the issue of quoracy for Scrutiny Committees. The chair confirmed that he had looked at the West Yorkshire Combined Authority constitution and had found it very similar to the TVCA constitution. Another member confirmed that he had looked the Manchester Combined Authority constitution and concurred that this was also similar.

The Chair noted the previous advice provided by the Monitoring Officer that the TVCA constitution in relation to the scrutiny committee was set out in legislation and therefore little could be done to change the approach to quoracy. The Monitoring Officer noted that the previous chair had written to Minister Robert Jenrick previously and gained permission to have more substitutes.

Committee members noted that even with this additional dispensation the committee had experienced issues with being quorate.

Committee members discussed the merits of continuing with this review, but noted that it might be more worthwhile focusing efforts into lobbying government regarding the issues the committee has faced. It was noted that the government was currently consulting on this issue and that the Monitoring Officer would write a letter which could be sent from the Committee chair to input into the consultation. In addition, the Monitoring Officer would consult with his network of other Combined Authority Monitoring Officers to ask about their experience and issues relating to ensuring their scrutiny committees are quorate.

Action: Monitoring Officer to draft letter on quoracy issues on behalf of the Chair to set out issues and concerns regarding the legislative constraints relating to scrutiny committee quoracy.

Action: Monitoring Officer to draft letter to other Combined Authority Monitoring Officers to gain their views on scrutiny committee quoracy issues.

The committee discussed the approach within Local Authorities regarding meeting in person or virtually. The Monitoring Officer set out his view and interpretation of the legislation that a meeting needed to take place in person if decisions were being made.

There was some discussion around whether O&S members were 'members' of TVCA. It was confirmed that they were not 'members' of TVCA as this relates to the Cabinet members. Instead they are 'members of the TVCA Overview and Scrutiny Committee. It was noted that the Declarations of Interest form was confusing.

Action: Governance team to ensure that the declaration of interest form is inclusive of all types of Board and committee members.

The Chair requested a meeting with the Monitoring Officer to discuss the issues raised under this item. It was agreed that this would supersede the original scope of the constitution review.

Resolved that the existing scope of the constitution review not be pursued and rather a new set of actions be undertaken to lobby government over the issues relating to overview and scrutiny quoracy.

9 Date and time of the next meeting

The date of the next meeting was confirmed as 17th March 2022.

AGENDA ITEM 4**REPORT TO THE TEES VALLEY COMBINED AUTHORITY
OVERVIEW & SCRUTINY COMMITTEE****14th JULY 2022****REPORT OF THE GROUP
CHIEF EXECUTIVE****CHIEF EXECUTIVE UPDATE****SUMMARY**

This report provides a general update on the key activities of the Combined Authority since the last Committee meeting, which are not covered in other reports to this meeting.

RECOMMENDATIONS

It is recommended that the Tees Valley Combined Authority Overview & Scrutiny Committee note the report.

DETAIL**TEESWORKS**

1. Site demolition activity continues, with all major demolition works expected to be complete by the end of 2022. Good progress continues to be made on the construction of South Bank Quay Phase 1, with the main quay wall very close to being completed and related river works scheduled to commence in September.
2. Several ground remediation projects are nearing completion, such as the 90-acre land platform for the recently announced SeAH Wind monopile manufacturing facility at South Bank, with work on the facility now under way. Work will also commence on the preparation of the 100-acre site for the Net Zero Teesside Power carbon capture, utilisation and storage project at the Redcar end of the site.
3. The new Eston Road roundabout scheme at Dorman Point is very close to completion, which will provide one of several strategic accesses into the Teesworks site. Construction of the Teesworks Skills Academy building on Dorman Point was completed at the end of March 2022 and the facility is now being readied for occupation.

FREEPOR T

4. Following the submission of the Full Business Case (FBC) on 31st January, the Freeport has received and responded to HMG review panel questions and actions. The current HMG timetable suggests that the FBC process will conclude in Q3 2021.

5. Following the approval of the FBC, Teesside Freeport (through TVCA) will enter into an MOU to deliver the objectives of Freeport. The draft MOU which has been circulated to all English Freeports is being reviewed by external counsel, Muckles LLP, on behalf of the Teesside Freeport.
6. A number of events were held in March to further develop the Teesside Freeport Innovation concept of a "Centre for Frictionless Trade" and this has culminated in a coming together of a parallel and complementary project being developed through the ICC regarding a digital trade centre. The combination of both concepts has led to the establishment of the ICC's Centre for Digital Trade and Innovation (C4DTI), launched virtually on 8th April, 12 months ahead of schedule. The launch coincided with ICC's Digital Trade conference and can be viewed online.
7. Marketing of Teesside Freeport is focused on driving new investment and trade enquiries into the region. We have identified a gap in the knowledge of our target markets of what a freeport is and can offer, from stakeholder feedback. Our marketing focus in 2022 is to drive though leadership and educate the market in tandem with profile raising.

TEESSIDE INTERNATIONAL AIRPORT

8. TIA has been working to support the growth plans of several Northside tenants, including on the refurbishment of Hangar 2 with international company Willis Lease Finance Corporation so it can be used as a Maintenance, Repair and Overhaul facility. This involved Willis and FedEx swapping hangars so that both tenants are now in improved premises. Construction has begun on a new hangar for Draken, which will enable the company to expand its operational capacity and deliver a new training contract for the MOD.
9. Construction of the main access road into the airport's Southside development started in spring 2022, and a planning application will be submitted for the phase 1 buildings in summer 2022. Redevelopment work continues on the main terminal building, with the landside Skybar now open to passengers, ahead of a new at-height viewing platform later this year.
10. Teesside Airport's schedule of summer flights is now well under way. Teesside is one of Ryanair's best performing airports for its flights to Palma, Alicante, Faro and Corfu. TUI's summer season to Palma is almost sold out. The airport continues discussions with airlines with a view to delivering more airline partnerships, routes and services, and continuing to grow passenger numbers.

ONE PUBLIC ESTATE (OPE)

11. The OPE programme provides practical and technical support and funding to deliver ambitious property-focused programmes in collaboration with central government and other public sector partners. It aims to generate efficiencies, create economic growth and deliver better, more integrated customer services. The Combined Authority is the accountable body for the OPE programme in Tees Valley.
12. The Tees Valley OPE Partnership has been successful in securing £100,000 from the OPE 9 funding round for the Expansion and Re-Development of the Integrated

Care Centre (The Live Well Centre) in Middlesbrough, to fund feasibility and business case development.

13. In February 2022, the Tees Valley OPE Partnership was awarded £142,000 Opportunity Development Funding to provide capacity funding. The funding will assist the Partnership develop a pipeline of investable public sector property opportunities in Tees Valley.

BUSINESS INVESTMENT

14. The Business Investment Team held two outreach webinars in April with the Department for International Trade's (DIT) staff in locations across Europe, Asia and North America to promote Offshore Wind opportunities in Tees Valley. This was part of DIT's joint marketing initiative with the Humber who also participated in the webinar. In May, a session to help identify potential overseas companies to target for this type of investment also took place.
15. The Business Investment Team exhibited at the two-day CHEM UK event held at the NEC in May to promote the area for inward investment into the chemicals and process industry. We promoted the decarbonisation and hydrogen project announcements in the region, alongside the opportunities presented by the Teesside Freeport.

EDUCATION, EMPLOYMENT AND SKILLS

16. The Combined Authority has been awarded £3.2m from the Department for Education (DfE) to implement L3-L5 employer-led Skills Bootcamps. These courses of up to 16 weeks train residents for the jobs available from employers. Delivery is intended to run from July 2022 until the 31 March 2023.
17. DfE has also confirmed the £2.5m allocation to the Combined Authority for the Level 3 Adult Offer (Free Courses for Jobs) for the 2022/23 academic year. This programme is aimed at targeting Tees Valley residents aged 24+ who do not already have a level 3 qualification (or equivalent). The existing 15 providers procured in 2021 will continue to deliver this offer alongside additional providers.
18. The DfE has allocated £3.6m to the Combined Authority over the next three years to implement the Multiply programme as part of the wider UK Shared Prosperity Funding (UKSPF). The programme is aimed at improving the levels of numeracy skills in adults (19+), and is expected to commence from September 2022.
19. The devolved Adult Education Budget for the 2022/23 academic year has been confirmed by DfE as £30.5m. The existing 31 providers procured in 2021 will continue to deliver the adult skills programmes into the next academic year and thereafter for up to the next 2+1 academic year.
20. The Department for Work and Pensions (DWP) Kickstart Scheme closed to new applicants on 31st March 2022. The TVCA Gateway continues to support businesses and young people who are still in placement. The last placement will finish 30th September 2022, with 516 young people taking them up.

MAYORAL DEVELOPMENT CORPORATIONS

21. In 2017, the first Mayoral Development Corporation (MDC) outside of London was established at South Tees. Following the success of this locally led model to

accelerate regeneration, secure private investment and create jobs. the Tees Valley Mayor is proposing the designation of two new Mayoral Development Corporations, one in Middlesbrough and one in Hartlepool.

22. The Combined Authority has opened a period of consultation with statutory consultees and other stakeholders, for each proposed area which can be found via the following links: [Hartlepool Mayoral Development Corporation Consultation - Tees Valley Combined Authority \(teesvalley-ca.gov.uk\)](https://teesvalley-ca.gov.uk) and [Middlesbrough Mayoral Development Corporation Consultation - Tees Valley Combined Authority \(teesvalley-ca.gov.uk\)](https://teesvalley-ca.gov.uk). These consultations were published on the TVCA website on Thursday 23rd June and will close on Thursday 4th August at 12noon.
23. Masterplans are being developed over the coming months for each MDC area, with a focus on accelerating key projects and leveraging private sector investment.
24. Subject to approval from Cabinet, the Mayor will write to the Secretary of State to formally designate the two new Mayoral Development Corporations. Specific legislation will then be passed in Parliament, which we expect to be around October time. We expect the Masterplans for each area to be launched in October.

TRANSPORT

25. The £310m City Region Sustainable Transport Settlement (CRSTS) for the period 2022/23 to 2026/27 was incorporated into the Investment Plan by Cabinet on the 28th of January 2022.
26. A programme business case has been submitted to government and dialogue is ongoing prior to government agreeing the final project list, with all local authorities engaged throughout development. Once the government has agreed the project list, they will publish the funding settlement, outcomes, delivery timeframes and estimated costs on a single, easily accessible website. This will include detailed information about the projects and progress towards delivery.
27. The programme business case consists of six investment packages:
 - Making cycling & walking the natural choice for shorter journeys
 - Transforming the Tees Valley rail system
 - A shared commitment with the operators to transform the Tees Valley bus network
 - Putting the Tees Valley at the heart of the digital transport revolution
 - Positioning the Tees Valley at the forefront of decarbonising transport
 - Ensuring everyone can access opportunity
28. Once government has agreed the final project list, further detail will be included in the Investment Plan under each investment package.

CLEAN GROWTH AND INNOVATION

29. TVCA's Clean Growth and Innovation team has supported a group of the region's industrial cluster with submissions to the BEIS CCUS Cluster Sequencing competition, the outcome is expected in July. The Redcar Hydrogen Community bid,

which TVCA assisted, has been announced by Northern Gas Networks. We are developing a Hydrogen Vision with BP, Kellas, Northern Gas Networks and Arup and have completed our own study on hydrogen demand to assist Arup, and our own work on the ISCF-funded Cluster Plan for Decarbonisation.

30. TVCA is leading a £3.2m Home Upgrade Grant programme to improve the energy efficiency of low income off-gas properties in the region. It is also leading a £4.5m Social Housing Decarbonisation Fund programme, in partnership with Beyond Housing, Darlington Borough Council, North Star Homes, and Thirteen group.
31. The BEIS-funded North East and Yorkshire Energy Hub, for which TVCA is the accountable body, has rebranded to the North East and Yorkshire Net Zero Hub. It has launched and is delivering a programme of COP26 Legacy Grants to SMEs. It has secured additional resources for the Rural Community Energy Fund, one of the beneficiaries of which is Hartlepower. It has launched a programme of funded support to help local authorities bid into the Public Sector Decarbonisation Fund.

CREATIVE PLACE

32. The Business Case for TVCA's Growth Programme for the Creative & Visitor Economies has been formally approved. There are four key programme pillars: Sustainable Sector Growth for the Cultural Industries; Festivals & Events; Destination Product Development; Profile Raising. Launch events are now being planned.
33. Eight home-grown Tees Valley festivals with high growth potential will be supported through a new Festivals Scale-Up Programme. The programme will combine financial investment with tailored business development support to accelerate capacity development and enable longer-term sustainability of organisations delivering distinctive regional festivals.
34. With grant funding of up to 10k from TVCA, eight cultural businesses were supported to prepare bids to become part of Arts Council England's National Portfolio. Tees Valley currently has six National Portfolio Organisations (NPOs), all of which have reapplied to retain their status – the eight businesses supported through this grant programme are new applicants. As a designated Priority Place, increased investment in the NPO profile will create jobs, support creative & visitor economy growth and create wider reach & greater impacts for local audiences and communities.

FINANCIAL IMPLICATIONS

35. There are no financial implications to this report.

LEGAL IMPLICATIONS

36. There are no legal implications to this report.

RISK ASSESSMENT

37. This report is an update and therefore is categorised as low risk.

Name of Contact Officer: Julie Gilhespie

Post Title: Group Chief Executive Officer

Telephone Number: 01642 528834

Email Address: julie.gilhespie@teesvalley-ca.gov.uk

REPORT TO THE TEES VALLEY COMBINED AUTHORITY
OVERVIEW & SCRUTINY COMMITTEE

14th JULY 2022

REPORT OF GROUP CHIEF EXECUTIVE

DELEGATED DECISIONS JANUARY - JUNE 2022

SUMMARY

The table below shows the Delegated Decisions signed off by the Combined Authority between January 2022 and June 2022.

RECOMMENDATIONS

It is recommended that the Combined Authority Overview & Scrutiny Committee note the table below.

DETAIL

1. The table below shows the Delegated Decisions signed off by the Combined Authority between January 2022 and June 2022:

Title	Amount	Date signed	Key Decision
<p>Portrack Relief Road</p> <p>There is a Cabinet commitment of £14m for Portrack Relief Road (PRR). The development work on the project has been undertaken by Stockton-on-Tees Borough Council (SBC), given their responsibility for the local highway network. An advanced funding agreement for £900K was originally put in place with SBC to enable them to progress the scheme development. This work involved surveys (topographical, ground investigation & ecological), detailed scheme design, project management, preparation of a planning application, road safety audit and preparation of contract documents for a construction contract. However, as the project development progressed, it became clear that additional work was required to take the scheme to the point of delivery. An additional £275K of advanced funding has been committed, in addition to the original £900K allocation, taking the total committed funding to £1,175,000 out of the £14m Cabinet approved allocation.</p>	£275,000	24/01/2022	No
<p>Middlesbrough Station Work Package</p> <p>The redevelopment of Middlesbrough Station is a priority in the Investment Plan. Under HM Government's Getting Building Fund, the Tees Valley was awarded £9.65 million towards the costs of works to Middlesbrough Station, which are designed to create a rail gateway fit for the town that can accommodate future demands for both passengers and freight. The overall scheme for the station is broken down into several phases. The scheme will facilitate the anticipated increase in national, regional and local train services which are planned. Investment in the rail infrastructure will also unlock a significant opportunity for commercial and residential redevelopment in and around the station. This decision confirmed the allocation of £3,250,000 to</p>	£3,250,000	24/02/2022	No

Title	Amount	Date signed	Key Decision																									
phase 2 of the project (redevelopment of the undercroft) and allowed it to progress.																												
<p>Grove Hill Housing Scheme, Middlesbrough</p> <p>In July 2020, MHCLG confirmed an allocation of £19.3m to Tees Valley Combined Authority (TVCA) to support the development and delivery of at least 1,000 homes on brownfield sites in Tees Valley over the Parliamentary term 2020-2025. The scheme is referred to as the Brownfield Housing Fund (BHF).</p> <p>The fund is devolved to TVCA and has been accepted into the Investment Plan by TVCA's Group Director of Finance & Resources, with final prioritisation of schemes devolved to the Tees Valley Mayor (TVM).</p> <p>An eligible business case for the Grove Hill Housing Scheme in Middlesbrough was approved for entry into the programme with a request of £2,800,000.</p>	£2,800,000	11/03/2022	No																									
<p>STDC Site Gateway</p> <p>Under HM Government's Get Building Fund, the Tees Valley was awarded, in 2020, funding of £17.4 million. This included funding towards the costs of works at the Teesworks site which are designed to create a gateway to the land which offers both security and an environment suitable to the site's status as a major regeneration opportunity and a Training Centre. The project, backed by the awarded Get Building Funding, sits within the Investment Plan.</p> <p>This decision confirmed the allocation of £4,514,897 (TVCA are funding £4.1m of this) to the project and allowed it to progress.</p>	£4,514,897	30/03/2022	No																									
<p>Adult Education Budget</p> <p>This proposal awarded additional funding to 3 AEB providers to continue their delivery in 2020/21 academic year to the total value of £204,051.96.</p> <table border="1" data-bbox="105 1200 954 1514"> <thead> <tr> <th>Provider</th> <th>Allocation</th> <th>Funding Remaining</th> <th>Additional Funding Requested</th> <th>Recommended Funding</th> </tr> </thead> <tbody> <tr> <td>DTNA</td> <td>£330,836</td> <td>£31,946.31</td> <td>£101,051.96</td> <td>£101,051.96</td> </tr> <tr> <td>EDEN Training</td> <td>£123,582</td> <td>£3,409.65</td> <td>£43,000</td> <td>£43,000</td> </tr> <tr> <td>CASTLEVIEW</td> <td>£60,958</td> <td>£0</td> <td>£199,506</td> <td>£60,000</td> </tr> <tr> <td>Total</td> <td>£515,376</td> <td>£32,295.96</td> <td>£343,557.95</td> <td>£204,051.96</td> </tr> </tbody> </table>	Provider	Allocation	Funding Remaining	Additional Funding Requested	Recommended Funding	DTNA	£330,836	£31,946.31	£101,051.96	£101,051.96	EDEN Training	£123,582	£3,409.65	£43,000	£43,000	CASTLEVIEW	£60,958	£0	£199,506	£60,000	Total	£515,376	£32,295.96	£343,557.95	£204,051.96	£204,051.96	31/03/2022	No
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CASTLEVIEW	£60,958	£0	£199,506	£60,000																								
Total	£515,376	£32,295.96	£343,557.95	£204,051.96																								
<p>Shareholders Agreement between TVCA, Teesside Airport Foundation and Goosepool 2019 Ltd</p> <p>The Agreement gives effect to the conditions upon which TVCA and the Mayor agreed that the 25% ownership of Goosepool 2019 Ltd, previously owned by London Southend Airport Ltd (Stobart), would be transferred to the Teesside Airport Foundation. The Foundation has the right to appoint a director to the board of Goosepool 2019 Ltd and the usual minority shareholder protections but otherwise has no special rights in relation to the ongoing management or direction of the airport business.</p>	N/A	17/05/2022	No																									
<p>Darlington Hybrid Business Innovation Centre</p> <p>Under HM Government's Get Building Fund, the Tees Valley was awarded, in 2020, funding of £17.4 million. This included funding towards the costs of works for the Darlington Hybrid Business Innovation Centre. The project involves the construction of a modern innovation centre (at the expanding Central Park Enterprise Zone) providing managed workspace which will incorporate laboratory style and office accommodation tailored to meet the needs of the fast-growing advanced manufacturing/life sciences sectors.</p>	£3,550,000	10/05/2022	No																									

Title	Amount	Date signed	Key Decision
<p>In addition, £2,800,000 towards the cost of the project was allocated (subject to completion of a full business case and satisfactory appraisal) by TVCA's Cabinet on the 31st of January 2020 from the innovation programme.</p> <p>This decision confirmed the allocation of £3,550,000 to the project and allowed it to progress.</p>			

2. All key decisions are sent to the Overview & Scrutiny Committee within 2 days of being made. All other delegated decisions are provided for information at the next scheduled Committee meeting.

FINANCIAL IMPLICATIONS

3. There are no direct financial implications arising from this report. The report derives from the Constitution and Assurance Framework for the Combined Authority, which have embedded within them the statutory financial regulations.

LEGAL IMPLICATIONS

4. The Report derives from the Constitution and the Assurance Framework for the Combined Authority which sets out the appropriate statutory framework and is legally binding.

RISK ASSESSMENT

5. The report is categorised as low risk. Existing management systems and daily routine activities are sufficient to control and reduce risk.

CONSULTATION & COMMUNICATION

6. Not Applicable

EQUALITY & DIVERSITY

7. Not Applicable

LOCAL ENTERPRISE PARTNERSHIP

8. Not Applicable

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AGENDA ITEM 7

REPORT TO THE TEES VALLEY COMBINED AUTHORITY OVERVIEW & SCRUTINY COMMITTEE

REPORT OF THE CHAIR OF OVERVIEW & SCRUTINY COMMITTEE

14th JULY 2022

OVERVIEW & SCRUTINY COMMITTEE ANNUAL REPORT

SUMMARY

This report summarises the work of the Overview & Scrutiny Committee for the period of May 2021 to April 2022.

Once agreed, this Report will be presented to Cabinet by the Chair of the Overview & Scrutiny Committee.

RECOMMENDATIONS

It is recommended that the Overview & Scrutiny Committee provide comment and agree the report for submission at the July Cabinet meeting.

DETAIL

THE COMMITTEE

1. The Overview and Scrutiny Committee consists of 15 members, 3 nominated from each Constituent Authority, with 15 substitute members. The Committee is required, as far as reasonably practical, to reflect the balance of political parties of the Constituent Authorities collectively.
2. The objective of the Overview and Scrutiny Committee is to scrutinise and support the decision-making of the Combined Authority and the Tees Valley Mayor.
3. This includes:
 - Monitoring the decisions or other actions taken by the Cabinet (or Officers exercising authority delegated by Cabinet either specifically or as a consequence of the TVCA Constitution) or the Mayor.
 - Submitting reports and making recommendations for improvements or change;
 - Reviewing the Strategies and policies of the Combined Authority and holding the Mayor, other Cabinet members, and officers, to account for their delivery.
4. The Committee has the power to “call-in” for review or scrutiny, decisions made by the Combined Authority before they are implemented.
5. Councillor Norma Stevenson OBE, Stockton Borough Council, resigned from her

position on the Committee in October 2021 and her contribution and work as Chair of the Committee is acknowledged and appreciated.

6. The Chair of the Committee for the period of May 2021 - April 2022 has been Councillor John Hobson, Middlesbrough Council. The Vice-Chair has been Councillor Sandra Smith, Redcar & Cleveland Borough Council.
7. Following appointment, the Chair of the Committee met with the Tees Valley Mayor for an introductory meeting. One outcome of that meeting was that the Chair would be invited to attend the confidential sections of Cabinet meetings.
8. In accordance with legislative requirements, the Committee returned to in person meetings in August 2021 following streamed meetings being held during the period of the coronavirus pandemic.
9. The Committee have met [4] [5] times during the municipal year.
10. Of the 4 meetings held, [3] [4] were quorate meetings.
11. The Mayor has not attended any meetings of the Committee during this municipal year.
12. The Monitoring Officer attends every meeting of the Committee and at the September meeting, provided a briefing on the statutory powers of the Committee and the legislation that defines these powers. In addition, all new members have had the opportunity to attend a Members Induction.
13. The Committee met in October 2021 to conduct an Informal Work Planning Meeting to consider future areas of interest.
14. Work on a review of the TVCA Constitution began with a comparative exercise of other Mayoral Combined Authorities' Constitutions to determine if there were any deficiencies. Following preliminary work, with no issues identified this project was discontinued. The Committee has now turned its attention to how they address issues of quoracy of their Scrutiny Committee. This work is currently ongoing.
15. The Committee have continued to utilise the smaller Task & Finish group format to focus on financial aspects of the Combined Authority. The group met to scrutinise the Combined Authority Budget for 2022/23 in December 2021.
16. The Group Chief Executive provides written updates of key activities undertaken by the Combined Authority in advance of each meeting and attends meetings to give a verbal update and answer any questions. There is also the facility for the Committee to provide written questions to the Group Chief Executive in advance of meetings.
17. Committee Members participated in a Statutory Member Induction and Site tours of both Teesworks and Teesside International Airport.
18. In February 2022, it was with much sadness that the Committee learned of the death of Councillor Brenda Loynes, of Hartlepool Borough Council. Councillor Loynes was a valued member of the Overview & Scrutiny Committee since 2019, and greatly missed by all those who had the pleasure of working with her on the Committee. A minute's silence for Cllr Loynes was held at the July meeting which was the first meeting of the Committee since her passing.
19. The Committee has not utilised its power of "call-in", in the period of May 2021 - April 2022.

2021-2022 WORK PROGRAMME

20. The Committee have carried out their Overview and Scrutiny duties in some of the key areas of Combined Authority business:

i. Portfolio Updates

The Committee received a full update from the Portfolio holder in each of the following areas of Combined Authority business:

- **Culture Programme – Councillor Shane Moore**

A presentation was delivered at the August 2021 Committee providing an update on the work of the Task Force and Recovery Programme for the Visitor Economy and Cultural Industries sectors. The Portfolio holder attended the meeting to answer questions and provide any further information where requested.

- **Transport – Councillor Heather Scott**

A report was provided to the October 2021 Committee on activity relating to Transport over the past year. The Portfolio holder attended the meeting to answer questions and provide any further information where requested.

ii. South Tees Development Corporation

The Committee have received regular updates from the Chief Executive regarding the progress of the South Tees Development Corporation. At the August 2021 meeting a presentation was delivered in a confidential session, updating the Committee on the key milestones and financial performance for the reporting period, as well as progress of on-site development.

iii. Investment Plan Delivery Update

A Report setting out the delivery of investment funding for the period ending September 2021 was provided to the January 2022 Committee by the Group Director of Finance & Resources. Members had the opportunity to ask questions not covered in the content of the Report.

iv. Budget

The Committee continue to utilise the smaller “Finance and Resources Sub-Committee” task and finish group format to look at matters relating to the Budget and Financial aspects of TVCA.

Membership of this Sub-Committee consists of 5 Councillors representing 3 of the 5 Constituent Authorities. The Chair of the Sub-Committee is Councillor Sandra Smith of Redcar & Cleveland Borough Council.

Questions from the Overview & Scrutiny Committee members regarding the budget for 2022-2023 were put forward to the Group Director of Finance and Resources at a meeting designated specifically for budget scrutiny. The sessions allowed the questions to be answered in detail and further information provided where necessary.

A final report was provided to the Overview & Scrutiny Committee at their January meeting and was subsequently submitted to Cabinet for consideration.

v. Teesside International Airport (TIA)

Members were provided with an update on TIA at the October 2021 meeting and were informed on changes in ownership arrangements, the impact of the Covid 19 pandemic and the progress against the Business Plan. The updated TIA Business Plan (2021-2029) was also provided to the Committee in a confidential session where Members had the opportunity to submit questions on the Business Plan.

2022 - 2023 WORK PROGRAMME

21. The work programme for 2022 – 2023 is yet to be agreed. A discussion on the priorities and work programme for these meetings will be taking place at the first meeting of the Committee following the AGM. A work programme for the year ahead will be drafted following this meeting.

FINANCIAL IMPLICATIONS

22. None

LEGAL IMPLICATIONS

23. The Overview & Scrutiny Committee provides an important statutory role in contributing to the good governance and oversight of the Combined Authority on behalf of the Constituent Authorities and the public.

RISK ASSESSMENT

24. Not Applicable

CONSULTATION

25. Not Applicable

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AGENDA ITEM 8

**REPORT TO THE TEES VALLEY
OVERVIEW & SCRUTINY COMMITTEE**

REPORT OF THE TVCA MONITORING OFFICER

14th JULY 2022

**FEEDBACK OF CONSULTATION ON QUORUM IN OTHER COMBINED
AUTHORITIES**

SUMMARY

At the January meeting of the Committee, having discussed the preliminary work undertaken by members having identified no issues for the committee's attention, it was resolved that a review of the TVCA Constitution would not be pursued. It was agreed that a new set of actions would be undertaken to explore the issues relating to Overview & Scrutiny quoracy, with a view to exploring is the matter should be taken upon with Government. At the request of Members, the TVCA Monitoring Officer consulted with his counterparts at other Combined Authorities to ask about their experience and any issues relating to Scrutiny Committee quoracy, suggesting the possibility of a joint approach to Government for a legislative change. This report details the findings following this consultation exercise.

RECOMMENDATIONS

It is recommended that the Committee:

- i. Consider the feedback received from other Combined Authorities in relation to the issue of Scrutiny Committee quoracy
- ii. Review the TVCA Overview & Scrutiny Committee's attendance between 2019 and 2022
- iii. Determine a course of action

DETAIL

1. The following table details the feedback received from other Combined Authority Monitoring Officers in regard to potential factors which contribute to issues with quoracy and the measures they have put in place to mitigate the issue and suggestions to overcome as an issue:

Potential Factors for Quoracy Issues	Considerations to Overcome Quoracy Issues
Since losing the virtual meeting facility there have been issues when during the period where there were remote meetings, there had been no issues with quoracy	An ask to Government for the quoracy threshold to be reduced to 50% Can the Levelling Up Bill be an opportunity to get the 2/3rds requirement changed to 50% or a level set locally?

Some Members have been reluctant to travel, or late apologies are received due to covid isolation	Recommendation to government to bring back the ability to hold virtual scrutiny meetings for sub regional scrutiny given geography etc or that an officer delegation be given to approve the resolutions of a virtual meeting (however there is some transparency concerns about this approach).
Could alternatives/substitutes be used.	Yes, TVCA already does this.
Turnover of Membership with some Committee's having circa 40-60% turnover in members each municipal year	May be worth exploring what the LGA is looking at, as they made a submission case last year re virtual meetings and the two issues are definitely linked
Varying levels of commitment, especially where there are in excess of 20 members	Democratic Services teams taking proactive practical steps to try and improve the situation i.e., calling Members to confirm attendance

2. The main factors linked to a lack of quoracy of the Overview and Scrutiny Committee meetings was noted by all responding Authorities. It was considered that this could be attributed to:
 - The removal of the option of remote meetings
 - The high-level requirement of 2/3^{rds} attendance
3. Both these issues are legislative requirements and would involve lobbying Government.

Attendance Information

4. To inform the Committee's thinking, quoracy for all meetings of the TVCA Overview & Scrutiny Committee is 10 Members from no less than 4 Local Authorities. The following statistics have been compiled from attendance at Committees over the period 2019 to 2022 to demonstrate the Committee's performance in regard to quoracy:

Meeting Date:	No of Members in Attendance:	No of Local Authority's Represented:	Quoracy Met?	Nature of Meeting
12 th July 2019	13	5	Yes	In Person
19 th July 2019	9	5	No	In Person
17 th October 2019	11	5	Yes	In Person
16 th January 2020	9	5	No	In Person
18 th June 2020	11	5	Yes	Virtual
13 th August 2020	11	4	Yes	Virtual
12 th November 2020	12	5	Yes	Virtual
7 th January 2021	12	5	Yes	Virtual
11 th March 2021	11	4	Yes	Virtual
5 th August 2021	9	4	No	In Person
15 th September 2021	11	5	Yes	In Person
14 th October 2021	12	5	Yes	In Person
13 th January 2022	11	4	Yes	In Person

5. It is worth noting the following:
 - Whilst there have been 4 meetings this municipal year which were all held in person, only 1 has been inquorate
 - Quorum was achieved for all virtual meetings during the period virtual meetings were in place
 - In each instance where quorum wasn't achieved, this was due to only 9 of the required

- 10 members being present
- Where meetings were inquorate, the number of local authorities required to be represented was achieved.
 - There have been only 3 inquorate meetings in the last 3 municipal years and feedback from other combined authorities suggests this is a much lower percentage than is suffered by other Combined Authorities.

FINANCIAL IMPLICATIONS

6. None

LEGAL IMPLICATIONS

7. The Quorum for Scrutiny committees is prescribed by The Combined Authorities (Overview and Scrutiny Committees, Access to Information and Audit Committees) Order 2017. Legislative change is required to change the quorum for a valid meeting.

RISK ASSESSMENT

8. Not Applicable

CONSULTATION & COMMUNICATION

9. Not Applicable

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