

### Overview & Scrutiny Committee Agenda

Date: Friday 14th July 2023 at 1pm

**Venue:** Tees Valley Combined Authority (Teesside Airport Business Suite, Teesside International Airport, Darlington, England, DL2 1NJ)

### Membership:

Cllr O'Donoghue (Redcar & Cleveland Borough Council)

Cllr Nightingale (Redcar and Cleveland Borough Council)

TBC (Redcar and Cleveland Borough Council)

Cllr Beall (Stockton-on-Tees Borough Council)

Cllr Nelson (Stockton-on-Tees Borough Council)

Cllr Riordan (Stockton-on-Tees Borough Council)

Cllr Blades (Middlesbrough Council)

Cllr Matthew Storey (Middlesbrough Council)

Cllr McCabe (Middlesbrough Council)

Cllr Keir (Darlington Borough Council)

Cllr Kane (Darlington Borough Council)

Cllr Haszeldine (Darlington Borough Council)

Cllr Harrison (Hartlepool Borough Council)

Cllr Lindridge (Hartlepool Borough Council)

TBC (Hartlepool Borough Council)

### **AGENDA**

- Welcome, Introductions & Apologies for Absence Verbal
- 2. Declarations of Interest

Attached and Verbal

- 3. Nominations & Appointment of Chair and Vice Chair Verbal
- 4. Role of the TVCA Overview & Scrutiny Committee Attached and Presentation
- 5. Annual Review of DRAFT Terms of Reference Attached
- 6. DRAFT Forward Plan 2023/24
  Attached
- 7. South Tees Development Corporation Overview & Deep Dive Topic Selection Attached and Presentation



### 8. Transport Overview & Deep Dive Topic Selection

Attached and Presentation

### 9. Delegated Decisions

Attached

### 10. Date and Time of Next Meeting:

Thursday 5<sup>th</sup> October 2023 at 10am

For Information:

### 11. Group Update

Attached

### Members of the Public - Rights to Attend Meeting

With the exception of any item identified above as containing exempt or confidential information under the Local Government Act 1972 Section 100A (4), members of the public are entitled to attend this meeting and/or have access to the agenda papers.

Persons wishing to obtain any further information on this meeting or for details of access to the meeting for disabled people, please contact:

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### Tees Valley Combined Authority Declaration of Interests Procedures

 The purpose of this note is to provide advice and guidance to all members (the Mayor, elected and co-opted members, substitute members and associate members) of the Combined Authority Cabinet, Sub-Committees and Local Enterprise Partnership Board, on the procedure for declaring interests. The procedure is set out in full in the <u>Combined Authority's Constitution</u> under the "Code of Conduct for Members" (Appendix 8).

### Personal Interests

- 2. The Code of Conduct sets out in full, the principles on the general conduct of members in their capacity at the Combined Authority. As a general principle, members should act impartially and should not use their position at the Combined Authority to further their personal or private interests.
- 3. There are two types of personal interests covered by the constitution:
  - a. "disclosable pecuniary interests". In general, a disclosable pecuniary interest will involve any financial interests, such as paid employment or membership of a body, interests in contracts, or ownership of land or shares. Members have a pecuniary interest in a matter where there is a reasonable likelihood or expectation that the business to be considered will affect your well-being or financial position, or the well-being or financial position of the following persons:
    - i. a member of your family;
    - ii. any person with whom you have a close association;
    - iii. in relation to a) and b) above, their employer, any firm in which they are a partner, or a company of which they are a director;
    - iv. any person or body in whom persons described in a) and b) above have a beneficial interest in a class of securities exceeding the nominal value of £25,000; or
    - v. any body as described in paragraph 3 b) i) and ii) below.
  - b. Any other personal interests. You have a personal interest in any business of the Combined Authority where it relates to or is likely to affect:
    - i. any body of which you are a member (or in a position of general control or management) and to which you are appointed or nominated by the Combined Authority;
    - ii. any body which:
      - exercises functions of a public nature;
      - is directed to charitable purposes;
      - one of whose principle purposes includes influencing public opinion or policy (including any political party or trade union) of which you are a member (or in a position of general control or management).

Declarations of interest relating to the Councils' commercial role

Anything is possible



4. The constituent councils of the Combined Authority are closely integrated with its governance and financial arrangements, and financial relationships between the Combined Authority and Councils do not in themselves create a conflict of interest for Council Leaders who are also Combined Authority Cabinet members. Nor is it a conflict of interest if the Combined Authority supports activities within a particular council boundary. Nevertheless, there are specific circumstances where the Cabinet is considering entering into direct contractual arrangements with a council, for example in relation to a particular commercial investment project, or in which that council is a co-funder. In these circumstances a non-pecuniary declaration of interest should be made by the Council Leader or their substitute.

### **Procedures for Declaring Interests**

5. In line with the Code of Conduct, members are required to adhere to the following procedures for declaring interests:

### Register of Interests

- 6. Each member is required to complete a register of interests form with their personal interests, within 28 days of their appointment to the Combined Authority. If no declaration is received from elected members within 28 days the matter may be referred to the Head of Paid Service of your local authority and Leader of the political group you represent on your council for action. If a Declaration is not submitted within an appropriate timescale you may be prevented from attending committee meetings.
- 7. Details of any personal interests registered will be published on the Combined Authority's website, with the full register available at the Combined Authority's offices for public inspection. The form will be updated on an annual basis but it is the responsibility of each member to notify the Monitoring Officer of any changes to the register throughout the year. Notification of a change must be made to the Monitoring Officer within 28 days of becoming aware of that change.

### **Declaration of Interests at Meetings**

- 8. The Combined Authority will include a standing item at the start of each meeting for declaration of interests. Where members are aware that any of their personal interests are relevant to an item of business being considered at a meeting they are attending, they must declare that interest either during the standing item on the agenda, at the start of the consideration of the item of business, or when the interest becomes apparent, if later.
- 9. Where members consider that their interest could be considered by the public as so significant that it is likely to prejudice the members' judgement then they may not participate in any discussion and voting on the matter at the meeting, but may attend the meeting to make representations, answer questions or give evidence relating to the business, before it is discussed and voted upon.



10. If the interest is a disclosable pecuniary interest (as summarised in paragraph 3a) then the member must leave the meeting room during discussion and voting on the item of business, but may make representations, give evidence and answer questions before leaving the meeting room. Failure to comply with the requirements in relation to disclosable pecuniary interests is a criminal offence.

### **Sensitive Information**

11. Members can seek the advice of the monitoring officer if they consider that the disclosure of their personal interests contains sensitive information.



**AGENDA ITEM 4** 

# REPORT TO THE TEES VALLEY COMBINED AUTHORITY OVERVIEW & SCRUTINY COMMITTEE

14th JULY 2023

# REPORT OF TEES VALLEY COMBINED AUTHORITY INTERIM MONITORING OFFICER

### ROLE OF THE OVERVIEW & SCRUTINY COMMITTEE

### **SUMMARY**

This report details the role of the Overview and Scrutiny Committee, with an explanation of the functions and powers of the Committee.

### **RECOMMENDATIONS**

The Overview & Scrutiny Committee is asked to note the role, powers and remit of the Committee.

### **DETAIL**

- 1. The concept of an Overview and Scrutiny Committee (O&S Committee) was introduced in 2000 linked to a move to greater executive leadership of local authorities, to ensure that members of an authority who were not included in the executive, had the opportunity to hold the executive accountable for decisions and actions that affect the community.
- 2. Requirements for Combined Authorities are set out in Schedule 5A of the Local Democracy, Economic Development and Construction Act 2009 and The Combined Authorities (Overview and Scrutiny Committees, Access to Information and Audit Committees) Order 2016 (the 2017 Order). The Legislation is supplemented with MHCLG Statutory Guidance (the 'Guidance') issued in May 2019.
- 3. The Guidance recognises that, as democratically elected bodies, authorities have a degree of flexibility about how it is applied. Noting that authorities 'must have regard to' it. The Guidance explains that "[this] does not mean that the sections of statutory Guidance have to be followed in every detail, but that they should be followed unless there is a good reason not to, in a particular case." The Tees Valley Combined Authority (TVCA) has in the past sought to meet all the recommendations in the Guidance.
- 4. The overall purpose of this framework is to enable the O&S Committee to play an important role in holding the authority's decision makers to account and is



- considered fundamentally important to the successful functioning of local democracy. (See Ministerial Foreword to the Guidance).
- 5. It is also important to consider the scope of the remit of the O&S Committee in their role, specifically in relation to the decision making of the Combined Authority. Whilst the remit extends to the decisions of the Combined Authority including the decisions in relation to funding given by the Combined Authority and the role it takes in monitoring those investments, the O&S Committee's reach ends with the Combined Authority's decisions and does not extend inside the principal funding recipients.
- 6. The role and importance of the O&S Committee is clear, and there are various tools used in supporting the Committee in this role. The support of the Monitoring Officer, Scrutiny Officer and planning tools are discussed, as are the Committee's legal powers.

### THE OVERVIEW AND SCRUTINY COMMITTEE

- 7. The Overview & Scrutiny Committee is by legislative requirement, a politically balanced committee. It has fifteen Members, three from each of the give constituent Local Authorities its quorum being ten Members representing no fewer than four of the Constituent Authorities
- 8. Meeting at least four times a year, the Committee sets its own work programme. The Committee also has the power to set up temporary working groups/sub-committees to consider specific issues in more depth and then report to the full Committee.
- 9. The Committee may **require** Members of the Combined Authority, Mayor, Deputy Mayor or the Statutory Officers of the Combined Authority, and may **invite** others including officers of the Constituent Authorities to attend Committee meetings

### WHAT IS SCRUTINY?

- 10. In a Combined Authority there are three points of accountability:
- the Elected Mayor;
- the Combined Authority Cabinet; and
- the Combined Authority Overview and Scrutiny Committee
- 11. Effective scrutiny within the Combined Authority acts as a 'check and balance' to the Mayor and the other decision makers within the Combined Authority. It allows for decision makers to account for the policies they adopt, the money they spend and the services they provide.

### POWERS OF THE OVERVIEW & SCRUTINY COMMITTEE

12. Effective Scrutiny is described in the Guidance as having the following attributes:



- To provide constructive 'critical friend' challenge
- To amplify the voices and concerns of the public
- To be led by independent people who take responsibility for their role
- To drive improvement in public services.
- 13. The role and remit of the Committee is set out in the TVCA Constitution (Part 3) included at Appendix 1, but its functions derive from Schedule 5A of the Local Democracy, Economic Development and Construction Act 2009 (Paragraph 1). Those functions are:
  - To review or scrutinise decisions made, or other action taken, in connection with the discharge of any functions which are the responsibility of the authority;
  - To review or scrutinise decisions made, or other action taken, in connection with the discharge by the mayor of any general functions;
  - In relation to the power to review or scrutinise a decision made, but not implemented, the:
    - o power to direct that a decision is not to be implemented while it is under review or scrutiny by the overview and scrutiny committee (up to maximum of 14 days), and
    - o power to recommend that the decision be reconsidered.
  - To make reports or recommendations:
    - o to the Authority, with respect to the discharge of any functions that are the responsibility of the authority;
    - o to the authority on matters that affect the authority's area or the inhabitants of the area;
    - to the mayor with respect to the discharge of any general functions;
       and
    - o to the mayor on matters that affect the authority's area or the inhabitants of the area.
  - To set up sub-committees.
- 14. To support the O&S Committee in discharging its duties and following feedback received from Members of the Committee in April 2023 at a work planning session, DRAFT Terms of Reference (ToR) are presented for review and approval is sought from the Committee later in today's meeting.

# THE ROLE OF THE OVERVIEW AND SCRUTINY COMMITTEE IN THE WIDER TVCA GROUP

- 15. It is important that Members understand the reach of the Committee with regard to the wider TVCA Group.
- 16. The statutory remit of the Committee extends only to the decisions of the Combined Authority, including the decisions in relation to funding given by the Authority and its role in monitoring those investments.
- 17. The above means that the Committee's reach ends with the Combined Authority's decisions and does not extend into the wider group.



- 18. There are a number of standing items that are presented at each Committee as follows:
  - Declarations of Interest All statutory meetings require Members to be aware that any personal interests that may be relevant to business being considered must be disclosed. Although a Declaration of Interest is required to be completed by all members, any interests should be disclosed at the start of the consideration of that business item or when the interest becomes apparent, if later.
  - DRAFT Minutes of Previous Meeting All Meeting Minutes are in DRAFT form until approved at the subsequent meeting of the Committee where any amends concerning accuracy may be highlighted and the DRAFT approved as FINAL subject to any amends identified and agreed.
  - Delegated Decisions The O&S Committee may call on Members, including the Mayor, and senior Officers to answer questions on decisions made by the Combined Authority, by the Mayor or by the Combined Authority Cabinet or by delegated Officer decision, either by an invitation to attend a Committee meeting, or by responding in writing.
  - Group Update Proposed to be included in future meetings as a 'For Information' item. The Committee has previously noted that considerable time has been spent on this in meetings, on discussion which is outside the scope of the Committee. Nevertheless, it is seen as beneficial to Committee Members to inform them of the Combined Authority's work.
  - Terms of Reference Proposed to be included as a standing item included in future meetings as a 'For Information' item as a point of reference for Members in the discharge of their duties. It is proposed that, in line with good practice, the Terms of Reference for the Committee will be reviewed annually by the Committee.

### **WORK PLANNING**

19. Item 6 of this meeting Agenda provides proposals on how the Committee's annual programme of work might be planned by the Committee as a collective to ensure that attention is focussed on matters of key importance. The outgoing Committee agreed a requirement for some flexibility in the programme to allow for urgent or short-term issues to be planned in if they arise. The value of a structured work programme ensures the Committee are properly informed and able to exercise their other responsibilities in a fully informed way.

### SUB COMMITTEES / EVIDENCE SESSIONS

20. The Committee can also seek evidence formally on any subject and provide reports and recommendations to the Combined Authority. As detailed in the TVCA Constitution, (Part 3 Rules of Procedure, Appendix 1), the Committee can request the attendance of Combined Authority staff and the Mayor, as well as being able to invite other organisations to give evidence (although they cannot compel them to attend) for any areas of review. This allows the Committee to prepare reports



and recommendations to the Combined Authority or Mayor. When such reports are made, they can also require the Combined Authority or Mayor to consider and respond to the report and or recommendation.

### **FURTHER INFORMATION**

21. A copy of a presentation delivered to Members at this meeting on the role, remit and legal basis of the Overview & Scrutiny Committee will be shared amongst Members and includes additional links to relevant legislation and useful information.

### FINANCIAL IMPLICATIONS

22. There are no financial implications to this report.

### LEGAL IMPLICATIONS

23. All relevant legislation governing Combined Authority Overview & Scrutiny Committees are referred to in this report.

### **RISK ASSESSMENT**

24. There is no risk associated with this report.

### **CONSULTATION & COMMUNICATION**

25. This report has been produced following discussion on areas of improvement at the March 2023 Overview & Scrutiny Committee and subsequent informal Work Planning Session held with the outgoing Members in April 2023, to bring about improvements to the way the Committee operates and undertakes its scrutiny function.

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# ITEM 4 APPENDIX 1

Part 3

### RULES OF PROCEDURE FOR STATUTORY COMMITTEES

### **OVERVIEW AND SCRUTINY COMMITTEE**

#### 1. Introduction

1.1 These rules of procedure provide a framework for carrying out the scrutiny work of the Tees Valley Combined Authority (the "Combined Authority").

### 2. Objectives and key principles of scrutiny of the Combined Authority

- 2.1 The Combined Authority has established an Overview and Scrutiny Committee in accordance with the relevant statutes and the Combined Authority's own constitution, in order to scrutinise and support the decision-making of the Combined Authority Cabinet (the "Cabinet") and the Tees Valley Mayor (the "Mayor").
- 2.2 The purpose of these arrangements will include:-
  - Monitoring the decisions of or other action taken by the Cabinet and Mayor and to submit reports and make recommendations for improvement and/or change;
  - Reviewing the strategies and policies of the Combined Authority and holding the Mayor, other Cabinet Members, and Officers, to account for their delivery.
- 2.3 The Overview and Scrutiny Committee shall be responsible for determining their own work programme, having taken advice from relevant Officers. When considering their work programme, they shall:
  - Determine whether an issue is more appropriately dealt with by one of the Constituent Authorities or by some other organisation or in some other way and will not duplicate the work of existing bodies or agencies.
  - Take into account the resources available to support that programme, and avoid establishing priorities for which the costs exceed the likely benefits.
  - Avoid initiating enquiries at a time, or in a manner which disrupts the effective and efficient operation of the Combined Authority, or unnecessarily delays the conduct of its business.



- 2.4 The scrutiny process will be open and transparent and designed to engage all relevant organisations, residents and other stakeholders.
- 2.5 The terms of reference, timescale and outline of any review shall be agreed by the Overview and Scrutiny Committee.
- 2.6 Different approaches to scrutiny reviews may be taken in each case, but members shall seek to act in an inclusive manner and take evidence from a wide range of opinion. The Committee shall make specific efforts to engage with groups who would otherwise be excluded.
- 2.7 The Committee may also establish temporary working groups to consider specific issues in more depth and to report back to the Committee. Working Groups cannot however receive delegated authority from the Committee, who retain responsibility for all decisions.

### 3. Meetings of the Overview and Scrutiny Committee

- 3.1 The Overview and Scrutiny Committee shall hold at least four meetings per year and may convene additional meetings as necessary.
- 3.2 Notice of the annual meeting and any other meetings will be sent to each Overview and Scrutiny Committee Member in accordance with the requirements of the Local Government Act 1972.
- 3.3 Meetings will be held in public, unless the meeting decides to convene in private in order to discuss confidential or exempt information, in accordance with the relevant provisions of the Local Government Act 1972.

### **4.** Functions of the Overview and Scrutiny Committee

- 4.1 The Overview and Scrutiny Committee has power to:
  - i. Review or scrutinise decisions made or other action taken, in connection with the discharge of any functions which are the responsibility of the Mayor or Combined Authority;
  - **i.** Make reports or recommendations to the Mayor or Combined Authority with respect to the discharge of any of their functions;
  - **iii.** Make reports or recommendations to the Mayor or Combined Authority on matters that affect the Authority's area or the residents of the Tees Valley.
  - **v.** To "call-in" for review or scrutiny decisions made by the Combined Authority, but not implemented, and to direct that that decision is not implemented while it is under review or scrutiny.
- 4.2 The Overview and Scrutiny Committee has developed and agreed written arrangements in connection with the exercise of the power at paragraph



4.1(iv), and has obtained the consent of the Cabinet to those arrangements. These arrangements are detailed in section 9 of these rules. The Overview and Scrutiny Committee and Cabinet will exercise the powers specified in sub paragraph 4.1(iv) in accordance with these arrangements.

- 4.3 The Overview and Scrutiny Committee, acting reasonably, may:-
  - Require the members or statutory officers of the Combined Authority (including the Mayor and Deputy Mayor), to attend before it to answer questions and give evidence and may
  - Invite other persons, including Officers of the Constituent Authorities, to attend meetings of the Committee
- 4.4 Any invitations under 4.3 must be made through the Group Chief Executive of the Combined Authority, or the Group Chief Executive of the relevant Constituent Authority. If any request is declined by the Group Chief Executive or Group Chief Executive, he/she must indicate the reasons for so doing.
- 4.5 A person on whom a requirement is imposed under the preceding subparagraph is required to comply with the requirement.
- 4.6 A person is not obliged by paragraph 4.5 to answer any question which the person would be entitled to refuse to answer in, or for the purposes of proceedings in a court in England and Wales.
- **5.** Functions of the Overview and Scrutiny Committee Regarding the Combined Authority's Budget
  - 5.1 On an annual basis the Group Chief Executive and Group Director of Finance and Resources will prepare a draft Budget for the purposes of consultation with interested parties.
  - 5.2 The Overview and Scrutiny Committee shall consider the draft Budget at a Committee meeting and shall ensure that the outcome of the meeting, insofar as the Committee's consideration of the draft Budget is concerned, is brought to Cabinet's attention before the end of the consultation period.
- **6.** Agendas and Business of the Overview and Scrutiny Committee
  - 6.1 The Chair will approve the agenda for each annual meeting and any other meetings to be held.
  - 6.2 Any member of the Overview and Scrutiny Committee may raise with the Chair a matter which is relevant to the functions of the Committee, for consideration by the Committee.
  - 6.3 Any member of the Combined Authority or of a Constituent Council of the



Combined Authority may also raise with the Chair an item which is relevant to the functions of the Committee, for the Committee's consideration.

- 6.4 In considering whether or not to exercise any of the powers specified in sub paragraph 4.1(iv) of these rules in relation to a matter referred to it by a member of the Combined Authority or a member of a Constituent Council in accordance with the agreed arrangements regarding the exercise of those powers, the Overview and Scrutiny Committee must have regard to any representations made as to why it would be appropriate for the Committee to exercise any of those powers.
- 6.5 If the Committee decides not to exercise any of those powers inrelation to the matter, it must notify the relevant member of its decision and the reasons for it.
- 6.6 The Committee must also provide the relevant member with a copy of any report or recommendations which the Committee makes regarding the exercise of its powers in connection with the matter referred to it by the Members concerned, subject to the provisions of paragraph 7.5 (confidential and exempt information)
- **7.** Reports or Recommendations of the Overview and Scrutiny Committee:
  - 7.1 Where the Overview and Scrutiny Committee makes a report or recommendations, the Committee may:-
    - Publish the report or recommendations;
    - By notice require the Combined Authority or the Mayor to:
      - o Consider the report or recommendations;
      - Respond to the Committee indicating what (if any) action the Combined Authority proposes to take; and
      - o If the Committee has published the report or recommendations, to publish the response.
  - 7.2 Notice given under the preceding paragraph 7.1 must require the Combined Authority or the Mayor to comply with it within two months beginning with the date on which the Combined Authority or the Mayor received the report or recommendations or (if later) the notice.
  - 7.3 The Combined Authority or the Mayor must respond to a report or recommendations made by the Committee as a result of a referral made in accordance with these rules, within two months beginning with the date on which the Authority or the Mayor received the report or recommendations or (if later) the notice.
  - 7.4 When publishing any document comprising such report(s) or



recommendation(s), or a response of the Combined Authority or the Mayor to any of those report(s) or recommendation(s), the Overview and Scrutiny Committee must exclude any confidential information, and may exclude any relevant exempt information.

- 7.5 When the Overview and Scrutiny Committee provides a copy of any such documents to a Member of the Combined Authority, or to a member of a Constituent Authority, the Committee may exclude any confidential information or relevant exempt information.
- 7.6 Where the Committee excludes information under the preceding paragraphs of these rules, the Committee in publishing or providing a copy of the document(s) may replace so much of the documents as disclose the information, with a summary which does not disclose that information, and must do so if, in consequence of excluding the information the document(s) published, or the copy provided, would be misleading or not reasonably comprehensible.
- 7.7 Notwithstanding that the Committee, in publishing or providing a copy of a report or recommendations, has excluded information, or has replaced part of a report or the recommendations with a summary, it is nevertheless to be taken to have published the report or recommendations.
- 7.8 "Confidential information" has the meaning given by section 100A(3) of the Local Government Act 1972.
- 7.9 "Exempt information" has the meaning given by section 100l of the 1972 Act.
- 7.10 "Relevant exempt information" means:-
  - in relation to a report or recommendations of the Overview and Scrutiny Committee, exempt information of a description specified in a resolution of the Committee under section 100A(4) of the 1972 Act which applied to the proceedings, or part of the proceedings of the Committee at which the report was, or the recommendations were considered; and
  - in relation to a response of the Combined Authority or the Mayor, exempt information of a description specified in such are solution of the Authority which applied to the proceedings, or part of the proceedings, at any meeting of the Authority at which the report or response was, or the recommendations were considered.
- **8.** Rights of Overview and Scrutiny Committee Members to documents
  - 8.1 A member of the Overview and Scrutiny Committee is entitled to a copy of any document which is in the possession or under the control of the Combined Authority or the Mayor, and contains material relating to any



business that has been transacted at a meeting of a decision-making body of the Authority, or to any decision that has been made by an individual Member of the Authority.

- 8.2 Where a member of the Overview and Scrutiny Committee requests a document which falls within the preceding paragraph, the Combined Authority or the Mayor must provide that document as soon as reasonably practicable, and in any case no later than 10 clear days after the Authority receives the request.
- 8.3 However, no member of the Overview and Scrutiny Committee is entitled to a copy of any such document or part of a document as contains exempt or confidential information unless that information is relevant to:-
  - An action or decision that the Member is reviewing or scrutinising; or
  - Any review contained in any programme of work of the Committee or of a working group of the Committee.
- 8.4 Where, as a result, the Combined Authority or the Mayor, or the Group Chief Executive determines that a member of the Overview and Scrutiny Committee is not entitled to a copy of a document or part of any such document for a reason set out in the preceding paragraph 8.3 it must provide the Committee with a written statement setting out its reasons for that decision.

### **9.** Call-In Provisions

- 9.1 The power of the Overview & Scrutiny Committee to call-in decisions for review and scrutiny is intended to apply in exceptional circumstances. In exercising this power, members of the Overview and Scrutiny Committee will need to determine that a decision of the Combined Authority has been made:
  - in a manner inconsistent with the constitution and procedures of the Combined Authority;
  - without adequate consultation with parties directly affected by that decision;
  - without adequate evidence to inform that decision, or with inaccurate or misleading evidence;
  - in a manner which gave inadequate weight to professional advice;
  - without sufficient regard to the financial consequences or financial risk;;
  - without sufficient regard to social and/or environmental consequences, or to respect for equality and human rights;



- in a manner which is inconsistent with the policies of a majority of the constituent councils; or
- without adequate consideration of the impact on business.
- 9.2 Key decisions made by Cabinet, key decisions delegated to sub committees, and all officer key decisions shall be published within 2 working days of being made. Overview & Scrutiny Committee members will be sent a copy of all such decisions, within the same timescale.
- 9.3 The notice shall bear the date on which it was published and shall specify that the decision will come into force and be implemented on the expiry of at least five clear days after the publication of the decision, unless the decision is subject to call in by the Overview and Scrutiny Committee
- 9.4 During that period the Monitoring officer shall (having deemed that the call in request is valid according to the criteria established at paragraph 9.1) call-in a decision for scrutiny by the Committee if so requested in writing by five Members of the Overview & Scrutiny Committee, representing at least three of the constituent authorities. He/she shall notify the decision maker of the call-in.
- 9.5 A meeting of the Committee shall be called as soon as possible, after consultation with the Chair of the Committee and, in the first instance, within ten days of the expiry of the call-in period unless there are exceptional circumstances as to why this cannot be achieved (Exceptional circumstances shall be determined by the Monitoring Officer in consultation with the Chair of Overview and Scrutiny).
- 9.6 The written request that call-in should be effected should always include specific details clearly explaining why the members making the request consider that a decision has not been taken in accordance with the principles set out in 9.1; identifying which principle applies, and describing the reasons which the member has for believing that that principle applies. Wherever possible, the request shall also indicate whether the member wishes to invoke the powers in paragraph 4.3 to require or invite persons to attend the Committee. The Combined Authority will provide a form for completion by the members making the call-in request, to ensure the proper application of the call-in procedure.
- 9.7 On receipt of a valid call-in request, the Committee meeting to review the decision shall follow the following format:-
  - The members requesting the call-in will explain the reasons for calling in the decision
  - Other Scrutiny members may ask questions or seek clarification on the reasons for call in.
  - The decision maker and/or supporting Officer/s will explain the reasons



for the decision being made and respond to any issues raised by the call in

- Scrutiny members may ask questions or seek clarification
- Scrutiny members will then deliberate and come to a decision
- 9.8 Timings for each element of the meeting may be determined by the Chair, and proposed for agreement by the Committee, in order to ensure the efficient conduct of the meeting.
- 9.9 The Committee may, by majority decision, take one of the following actions:
  - A. agree that the original decision should stand, no further action should be taken and the decision can be implemented without further delay.
  - B. agree that the original decision should stand, but can make comments on the decision.
  - C. agree that the original decision should be referred back to the decision-maker with a recommendation it be reconsidered, providing a statement of the reasons for the referral.
  - D. (Where the decision was made under delegated arrangements) agree that the original decision should be referred to the Cabinet with a recommendation it is considered, providing a statement of the reasons for the referral.
  - E. agree to defer the meeting for further consideration (the meeting can only be deferred once).

Where option C or D is chosen Scrutiny Committee can direct that the decision not be implemented until Cabinet have met within the 10 day period specified below.

Where option E is chosen Scrutiny Committee can direct that the decision not be implemented for a further period not exceeding 14 days; where doing so is necessary for effective scrutiny and/or reconsideration to take place and further deferral doesn't create a risk of serious prejudice to the interests of the Combined Authority.

9.10 If following a valid call in, a quorate meeting of the Overview & Scrutiny Committee is not held within 10 days (unless there are exceptional circumstances for holding the meeting at a later date), or does meet but does not refer the matter back to the decision making person or body, or where appropriate refer the matter to Cabinet, the decision shall take effect on the date of the Scrutiny meeting, or the expiry of the 10 day period as appropriate



- 9.11 If the matter is referred to Cabinet, the Cabinet shall meet within 10 days of the request, unless there are exceptional circumstances as to why this cannot happen, to reconsider the particular matter. Following the meeting Cabinet shall respond to the Overview and Scrutiny Committee indicating what, if any, action Cabinet propose to take.
- 9.12 The call-in procedure set out above shall not apply where an urgent decision needs to be made. An urgent decision is one that needs to be implemented before the call-in period, to avoid a risk of serious prejudice to the interests of the Combined Authority. In these circumstances:
  - The Group Chief Executive shall determine whether a risk of serious prejudice exists. In the event that the Group Chief Executive is the decision- maker, this assessment shall be confirmed by the Monitoring Officer;
  - The Group Chief Executive must secure the agreement of the Decision- maker, and the Chair of Overview and Scrutiny.
  - The decision shall be communicated to Overview & Scrutiny Committee in advance of implementation
  - The fact that a decision is exempt from call-in shall be recorded alongside the decision itself.
- 9.13 The operation of the provisions relating to call-in and urgency shall also be monitored and reviewed annually
- 9.14 Each decision can only be called in once



**AGENDA ITEM 5** 

# REPORT TO THE TEES VALLEY COMBINED AUTHORITY OVERVIEW & SCRUTINY COMMITTEE

14<sup>TH</sup> JULY 2023

### REPORT OF INTERIM MONITORING OFFICER

### TERMS OF REFERENCE

### **SUMMARY**

This report presents the DRAFT Terms of Reference for the Overview & Scrutiny Committee.

### **RECOMMENDATIONS**

It is recommended that the Committee:

- i. Consider and agree the DRAFT Terms or Reference included at Appendix 1 and suggest any amendments required;
- ii. Agree that the DRAFT Terms of Reference be included as a 'For Information' item in future Agenda & Papers packs.

### **DETAIL**

- 1. The outgoing Overview & Scrutiny Committee held a work planning session in April 2023.
- 2. At that meeting, the attached DRAFT Terms of Reference (Appendix 1) were agreed to be presented to the incoming Committee for consideration and approval at their first meeting of 2023.
- 3. The DRAFT Terms of Reference are proposed as a procedural document to guide the Committee in their role and the discharge of its duties, designed to supplement the Rules of Procedure for Statutory Committees (Part 3), as detailed in the TVCA Constitution.
- 4. The outgoing Committee were keen that any Terms of Reference should reflect the requirement for the Committee to be apolitical and that the scrutiny element should be working towards the best outcome for the public.
- 5. Outgoing Members agreed it would be helpful for a Terms of Reference to be included in future Committee meeting Agenda & Paper packs as a



'For Information' item, as a reference point and mechanism to keep in Members' mind, the role and remit of the Committee.

### FINANCIAL IMPLICATIONS

6. There are no specific financial implications from this report.

### LEGAL IMPLICATIONS

7. There are no specific legal implications from the proposals set out in this paper.

### **RISK ASSESSMENT**

8. The DRAFT Terms of Reference are categorised as low risk.

### **CONSULTATION & COMMUNICATION**

9. The DRAFT Terms of Reference were devised with the input from the outgoing Overview & Scrutiny Committee with reference to relevant legislation and the TVCA Constitution.

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### Item 5

### **APPENDIX 1**

### Tees Valley Combined Authority Overview & Scrutiny Committee

### **DRAFT Terms of Reference**

NB: These Terms of Reference should be read alongside and in conjunction with the Tees Valley Combined Authority Constitution including the Rules of Procedure for Statutory Committees at Part 3.

### **Background & Introduction**

Tees Valley Combined Authority (TVCA) has established an Overview and Scrutiny Committee in accordance with the relevant statutes and the Combined Authority's own Constitution, in order to scrutinise and support the decision-making of the Combined Authority Cabinet and the Tees Valley Mayor. TVCA recognises that its ways of working and formal governance need to support transparent and publicly accountable decision making.

The Terms of Reference will be reviewed annually by the Overview & Scrutiny Committee.

### Purpose of the Overview & Scrutiny Committee

The purpose of the Overview & Scrutiny Committee includes:

- 1) Monitoring the decisions of or other action taken by the Cabinet and Mayor and to submit reports and make recommendations for improvement and/or change;
- 2) Reviewing the strategies and policies of the Combined Authority and holding the Mayor, other Cabinet Members, and Officers, to account for their delivery.

The Committee acknowledge the need for it to act in accordance with the Member Code of Conduct and the Rules of Procedure as detailed in the TVCA Constitution. The scrutiny element of activities should always be undertaken in the best interests of the people of the Tees Valley with the objective of achieving positive outcomes. Members agree for that reason, the Committee should be apolitical, taking an unbiased position in regard to political matters.

The Overview and Scrutiny Committee is responsible for determining their own work programme, having taken advice from relevant Officers. When considering their work programme, they shall:

- Determine whether an issue is more appropriately dealt with by one of the Constituent Authorities or by some other organisation or in some other way and will not duplicate the work of existing bodies or agencies.
- Take into account the resources available to support that programme, and avoid establishing priorities for which the costs exceed the likely benefits.
- Avoid initiating enquiries at a time, or in a manner which disrupts the effective and efficient operation of the Combined Authority, or unnecessarily delays the conduct of its business.



### Functions of the Overview & Scrutiny Committee

The Overview and Scrutiny Committee has power to:-

- Review or scrutinise decisions made or other action taken, in connection with the discharge of any functions which are the responsibility of the Mayor or Combined Authority;
- ii. Make reports or recommendations to the Mayor or Combined Authority with respect to the discharge of any of their functions;
- iii. Make reports or recommendations to the Mayor or Combined Authority on matters that affect the Authority's area or the residents of the Tees Valley.
- iv. To "call-in" for review or scrutiny decisions made by the Combined Authority, but not implemented, and to direct that that decision is not implemented while it is under review or scrutiny.

The Committee may invite Members or statutory officers of the Combined Authority or of the Constituent Authorities to attend before it to answer questions and give evidence. Such invitations must be made through the Chief Executive of the Combined Authority or the relevant Constituent Authority.

### Membership

Fifteen members (3 from each Constituent Authority) will form the overview and scrutiny committee with a substitute pool of an additional fifteen members (3 from each Constituent Authority), appointed annually by the TVCA Cabinet.

Membership must reflect (as far as reasonably practicable) the political balance of the whole TVCA area.

The overview and scrutiny committee will appoint its own Chair and Vice Chair. These requirements also apply to the Chairing of any temporary working groups or Task and Finish Groups established.

### Meetings

As a minimum, the Committee will meet quarterly and will carry out their work in accordance with the TVCA Constitution.

The Overview and Scrutiny Committee shall hold at least four meetings per year and may convene additional meetings if necessary.

Quorum for any Committee meeting is ten members representing no fewer than four Constituent Authorities.

The Chair will approve the agenda for each annual meeting and any other meetings to be held.

Any member of the Overview and Scrutiny Committee may raise with the Chair a matter which is relevant to the functions of the Committee, for consideration by the Committee.



Different approaches to scrutiny reviews may be taken in each case, but members shall seek to act in an inclusive manner and take evidence from a wide range of opinion. The Committee shall make specific efforts to engage with groups who would otherwise be excluded.

The Committee may establish temporary working groups to consider specific issues in more depth and to report back to the Committee.

### Secretariat and Other Support to the Panel

Administrative support will be provided by the Tees Valley Combined Authority from its Monitoring Officer and Governance & Scrutiny Officer who will provide guidance, administrative support and be present at meetings.



**AGENDA ITEM 6** 

## REPORT TO THE TEES VALLEY COMBINED AUTHORITY OVERVIEW & SCRUTINY COMMITTEE

14th JULY 2023

### REPORT OF INTERIM MONITORING OFFICER

### DRAFT FORWARD PLAN 2023 - 24

### **SUMMARY**

This report presents the DRAFT Forward Plan and work programme to the Committee detailing the proposed activity for 2023-24.

### **RECOMMENDATIONS**

It is recommended that the Overview & Scrutiny Committee:

- i. Consider and approve the DRAFT Forward Plan included at Appendix 1 and agree any amendments required;
- ii. Consider and approve the DRAFT Work Planning Framework included at Appendix 2 and agree any amendments required.

### **DETAIL**

- 1. The Committee Forward Plan is set at the beginning of each year and, as a live document, is considered as a standing item at each meeting where it can be amended and changed as the year progresses.
- 2. The outgoing Overview & Scrutiny Committee held a work planning session in March 2023 where they agreed proposals for a work planning framework to pass to the incoming Overview & Scrutiny Committee for comment and approval.
- 3. Consideration was given to how future Forward Plans could be formulated with more Committee input to ensure the Committees attention is focussed on matters of key importance, with an acknowledgement that there could be flexibility in the work programme.
- 4. The attached DRAFT Forward Plan (Appendix 1) was agreed to be presented to the incoming Committee for consideration and approval at their first meeting of 2023.



- 5. The DRAFT Forward Plan outlines the work the outgoing Committee felt would be of benefit to undertake, investigate further and focus on in the current municipal year within the resources, remit and powers available to it. The areas proposed for further investigation are:
  - South Tees Development Corporation
  - Transport
  - Hartlepool and Middlesbrough Development Corporations
  - Teesside International Airport
  - Education, Employment & Skills
  - Business
- 6. The proposals included in the DRAFT Work Planning Framework (Appendix 2) was agreed by the outgoing Committee to be presented to the new Committee on how topics for the work programme could be selected and how the activities could be managed and undertaken.

### FINANCIAL IMPLICATIONS

7. There are no specific financial implications from this report.

### LEGAL IMPLICATIONS

8. There are no specific legal implications from the proposals set out in this paper.

### **RISK ASSESSMENT**

9. The DRAFT Forward Plan is categorised as low risk.

### **CONSULTATION & COMMUNICATION**

10. The DRAFT Forward Plan and DRAFT Work Planning Framework was devised by the outgoing Overview & Scrutiny Committee.

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### ITEM 6 APPENDIX 1

# Tees Valley Combined Authority (TVCA) Overview & Scrutiny DRAFT Work Programme 2023/2024

### **Standing Items**

- Declarations of Interest
- Minutes from the Previous Meeting
- Forward Plan
- Delegated Decisions
- Date, Time and Venue of the Next Meeting
- Group Update as a 'For Information' item
- Terms of Reference as a 'For Information' Item

Overview & Scrutiny Committee				
Date	Venue	Item / Responsible Officer		
14 July 2023	TVCA Offices	<ul> <li>Nominations &amp; Appointment of Chair and Vice Chair</li> <li>Role of the TVCA Overview &amp; Scrutiny Committee</li> <li>Approval of DRAFT Terms of Reference</li> <li>Approval of DRAFT Forward Plan 2023/2024</li> <li>Presentation on South Tees Development Corporation and Deep Dive area of Scrutiny selected</li> <li>Presentation on Transport and Deep Dive area of Scrutiny selected</li> </ul>		
5 October 2023	TVCA Offices	<ul> <li>Presentation Hartlepool Development Corporation and Middlesbrough Development Corporation and Deep Dive area of Scrutiny selected</li> <li>Presentation on Teesside International Airport and Deep Dive area of Scrutiny selected</li> </ul>		



		<ul> <li>Deep Dive Topic of South Tees Development Corporation area following selection at previous meeting</li> </ul>		
		<ul> <li>Deep Dive Topic of Transport area following selection at previous meeting</li> </ul>		
Finance and Resources Task and Finish Group Meetings				
Dates TBC once Sub- Committee/ Process Agreed: Dec 2023	TVCA Offices	Meeting 1: Draft Budget 2024/25 1st Consultation meeting (attended by Gary Macdonald, Group Director of Finance & Resources)		
Dates TBC once Sub- Committee/ Process Agreed: Dec 2023	TVCA Offices	Meeting 2 (if required): Draft Budget 2024/25 2 <sup>nd</sup> Consultation meeting (attended by Gary Macdonald, Group Director of Finance & Resources)		
11 January 2024	TVCA Offices	Finance & Resources Sub Committee Budget 2024/2025     Consultation Report		
		<ul> <li>Presentation on Education, Employment &amp; Skills and Deep Dive area of Scrutiny selected</li> </ul>		
		Presentation on Business and Deep Dive area of Scrutiny selected		
		Deep Dive Topic of Hartlepool and Middlesbrough Development Corporation area following selection at previous meeting		
		Deep Dive Topic of Teesside International Airport area following selection at previous meeting		
14 March 2024	TVCA Offices	Overview & Scrutiny Committee Annual Report		
2024	Offices	Deep Dive Topic of Education, Employment & Skills area following selection at previous meeting		
		Deep Dive Topic of Business area following selection at previous meeting		







### ITEM 6 APPENDIX 2

### Overview & Scrutiny DRAFT Work Planning Framework:

### Selection of Areas for Overview presentations to be Delivered to the Committee:

- 1. Group Update to be a 'for information' item to give broad overview of the activity of the Combined Authority and could be used to select areas for presentation.
- 2. If Members have a particular area of interest, this can be proposed to the Committee and planned into the work programme.
- 3. Scrutiny areas can be selected from Cabinet Papers/Minutes, Group Update plus presentations.
- 4. Flexibility is required to allow additions/changes/plan into the next year the schedule of the Work Programme if additional topics identified.
- 5. The work programme needs to be achievable and ensure what is planned for this year gets completed/programmed.
- 6. In meetings sufficient time needs to be allocated to each item and meeting duration/format of presentations etc. can be revisited as necessary.
- 7. When determining future work programmes, there should be a prioritisation of topics that would be of benefit to the public.

### Format of Overview Presentations

- 8. Each Committee to be delivered 2 15minute overview presentations of requested areas.
- 9. Presentations should include as much detail as possible and should also be supplemented by a Report to further inform the Committee in their selection of a topic for scrutiny.
- 10. Getting reports in advance and to supplement presentations will help Members form questions.
- 11. Questions could be submitted in advance although this is not a requirement. Advance questions would allow any additional information to be compiled to answer the question and so could save time and delays in a response being received.

### Selection of Deep Dive Topics

12. Following any overview presentation, the Committee ask questions to determine a deep dive area to be reviewed over coming months and present their findings at the next full Committee.

### Selection and Make Up of Sub Committees

- 13. Working Groups that undertake the deep dive investigations are to be called Sub-Committee's.
- 14. Full Committee to initiate Sub Committees and select members to investigate selected areas of scrutiny.
- 15. Membership is to be 5 members with 1 representative from each LA to get a fair view.
- 16. There are no quorum requirements as the Sub Committee will make recommendations to the full Committee.



- 17. There are no requirements to consider political balance within Sub Committees.
- 18. Selected representatives on Sub Committees should have an interest in the area they are scrutinising.
- 19. Sub Committee meetings will be 3hours and more than 1 meeting may be required.
- 20. At its first meeting, the Chair of Sub Committee will be agreed along with the Terms of Reference/Scoping of the scrutiny exercise/Determine evidence or key documents required or answers needed/Officers to question etc.
- 21. There may be periods where different Sub Committees are working on different areas at the same time.
- 22. Sub Committee will produce a report of findings and recommendations for review at the next full Overview & Scrutiny Committee which, if required, would be presented to Cabinet.
- 23. Sub Committee meetings can be held via Teams where required.
- 24. Sub Committee meetings will not be public.
- 25. Committee assigns membership including substitutes to each Sub Committee/s if deemed necessary.

### Process for Concluding Scrutiny Exercises:

- 26. Once the scrutiny exercise is complete, the Chair of the Sub Committee and the Scrutiny Officer will compile an initial draft report and any recommendations, requesting feedback on content via e-mail from the Sub Committee.
- 27. Any subsequent feedback on content of the draft report is actioned and an updated report sent to Sub Committee for final approval.
- 28. Report is presented to the full Committee by the Sub Committee Chair for comment/approval.
- 29. Decision is made by full Committee if the Report and any recommendations is to be presented to Cabinet.



AGENDA ITEM 7

## REPORT TO THE TEES VALLEY COMBINED AUTHORITY OVERVIEW & SCRUTINY COMMITTEE

14th JULY 2023

### REPORT OF GROUP CHIEF EXECUTIVE OFFICER

### SOUTH TEES DEVELOPMENT CORPORATION ("STDC") UPDATE

### **SUMMARY**

This report provides the Overview & Scrutiny Committee ("The Committee") with a background to STDC and provides a summary of TVCA's decisions in respect to it, to enable it to determine an area to be subject to a deep dive at the next meeting.

#### **RECOMMENDATIONS**

It is recommended that the Committee:

- i. Notes the background provided on STDC, its powers and its objectives for the site at Teesworks;
- ii.Notes the TVCA Governance arrangements in respect of its investment interests in STDC; and
- iii. Selects a topic for a deep dive at the next meeting.

### **DETAIL**

### Background and objectives of STDC

- 1. The Redcar Steelworks was owned and operated by SSI, a UK subsidiary of a Thai Company, until it went into liquidation in 2015, causing the loss of 3,000 jobs within the company and its supply chain. Following the liquidation, the SSI assets and landholdings were immediately passed into the hands of the Official Receiver. Government established the South Tees Site Company, a company owned by HMG to operate the top tier COMAH site's Keep Safe activities at the cost of c £16m per annum as well as establishing a Task Force, supported by £80m of Government funding to support retraining and get people back into employment.
- 2. Lord Hesletine was appointed to undertake a review of the site's future prospects and he published a report called Opportunity Unlimited in June 2016. The South Tees Development Corporation was established by TVCA in



response to that report, with the express purpose of extracting HMG from their obligations and if possible redeveloping the site.

- 3. The South Tees Development Corporation (STDC) was approved to progress to formal designation by the Tees Valley Combined Authority (TVCA) Cabinet on 13th June 2017 with formal designation being granted on 1st August 2017.
- 4. STDC's objectives are:
  - a. To further the economic development and regeneration of the South Tees area, so that it becomes a major contributor to the Tees Valley economy and the delivery of the Tees Valley's Strategic Economic Plan;
  - b. To attract private sector investment and secure new, additional, good quality jobs, accessible to the people of the Tees Valley;
  - c. To transform and improve the working environment of the Corporation area, providing good quality, safe conditions for the workforce and wider community;
  - d. To contribute to the delivery of the UK Industrial Strategy, by supporting the growth of internationally competitive industries with access to global markets, taking a comprehensive approach to redevelopment at a scale that enables the realisation of an international-level investment opportunity.

### TVCA scrutiny of STDC

- 5. TVCA oversight and governance of STDC is in relation to the Investment decisions made by TVCA resources into STDC. STDC is a separate body corporate with its own governance structures and processes including a Board and Audit and Governance Committee. STDC governance structures are responsible for the strategic and operational delivery of STDC objectives.
- 6. The TVCA Assurance Framework governs how TVCA will seek assurances on any investments that are made from the TVCA Investment Plan. TVCA discharges these obligations via STDC Quarterly reporting in line with this framework on all aspects of the project. This reporting is also provided to Government to cover the Government funded areas of responsibility.
- 7. The Committee's powers are set-out in the "Role of the Overview and Scrutiny Committee" report elsewhere on this Agenda. In respect of STDC, the Committee can review TVCA decisions and their implementation with these being subject to all of the Committee's powers set out in that report.
- 8. Since the establishment of STDC the TVCA Cabinet decisions in respect of STDC to date have included:
  - i. Approval of TVCA Investment Plan investment in the site;



- ii. Making of the Compulsory Purchase Order (CPO) for land assembly;
- iii. Approval of the transition of South Tees Site Company Ltd to local control;
- iv. Approval of Teesside Offshore Manufacturing Centre (TOMC);
- v. Approval of anchor tenant head lease at the site.

### **TVCA Cabinet decisions**

### Approval of TVCA Investment Plan investment in the site (January 2019)

9. The TVCA Investment Plan for 2019-29 was approved by Cabinet on 24 January 2019. The approval of the Investment Plan included an allocation of £56m to be used for land acquisition and development of the site. At this time the former steelworks site's land was predominantly in two ownerships, SSI and Tata Steel. Using this allocation, STDC purchased The Tata land in 2019 by private treaty and then in 2020 following a lengthy CPO process, purchased the SSI land. TVCA resources funded both purchases. In addition, the balance of the funding was used towards STDC operating costs and remediation of land. All of the funding was fully remitted by the end of March 2022.

### Making of the Compulsory Purchase Order (CPO) for land assembly (March 2019)

- 10. STDC progressed its requirement to make a CPO over a number of months leading up to this decision. The work including identification of the land required to secure the delivery of the Master Plan and regeneration of the site. This involved a complex exercise in identifying all interests in land over the site, including rights of way, easements, leasehold and freehold interests.
- 11. At the same time STDC engaged in negotiations with the Thai banks to seek to reach a private settlement agreement in the same way as was achieved with Tata Steel. By March 2019 these negotiations had not been completed and STDC Board concluded that the CPO should be taken forward. The CPO was also needed to clear up a number of other land interests to ensure STDC had clean title to enable development.
- 12. To this end, cabinet approved the making of one or more CPOs to acquire the necessary land interests in the site and, as necessary, the creation of new rights, pursuant to sections 201 and 207 of the Localism Act 2011 ("2011 Act") and the Acquisition of Land Act 1981 ("1981 Act") to secure the regeneration of the area by facilitating the regeneration or development of the Site.
- 13. A settlement was finally reached with the Thai banks, in February 2020 and this was followed shortly after by a successful CPO award which ensured that all of the land title was brought together to allow for development.



## Approval of transition of South Tees Site Company Ltd to local control (September 2020)

- 14. On 29 July 2020 the South Tees Development Corporation Board gave approval, for the Group Chief Executive, in consultation with the Mayor, Group Director of Finance and Resources, and Monitoring Officer to conclude an agreement with the department of Business Energy and Industrial Strategy to acquire 100% of the share capital of South Tees Site Company ("STSC"). This included the requirement to complete all due diligence, sign all documents, and complete all other actions required to give effect to the transaction.
- 15. The approval was contingent upon the future approval by TVCA Cabinet to accept the funding from central Government and agree to the use of the Tees Valley Assurance framework to manage the STDC programme arrangements and the approval of STDC's business case to government to secure funding for the acquisition of STSC being successful.
- 16. TVCA's approval for the acquisition was necessary at the request of government, as funding would be channelled into the STDC Group via TVCA, and government departments will gain their assurance through the application of the TVCA assurance framework to the STDC programme.
- 17. TVCA's decision in September 2020, agreed to manage the STDC government funding on its behalf and report to it quarterly in an agreed format. This quarterly monitoring has been ongoing since that date and runs for 12 months after the last of the government settlement has been spent by STDC. The funds were fully spent by 31 March 2023 and so quarterly monitoring will continue until 31 March 2024.

### Approval of Teesside Offshore Manufacturing Centre (July 2021)

- 18. The development of the Teesworks Offshore Manufacturing Centre (TOMC) was an essential step change in bringing the former steel works site back into productive economic use by attracting significant international inward investment in clean energy.
- 19. The TOMC Business Case submitted to Government included how the investment would contribute towards the overall achievement of a successful TOMC meeting the objectives of STDC and enable the delivery of a 450m Quay at South Bank and support attracting an anchor tenant to the site. This Business Case included an allocation of a further £20m of government funding to help to deliver the TOMC
- 20. As part of this decision, cabinet approved the borrowing to fund the new quay, which would be repaid by a levy on the quay operator once operational.

Approval of anchor tenant head lease at the site (July 2021, October 2022 and March 2023)



- 21. The Cabinet resolved at its meeting on 2 July 2021 for TVCA to provide a headlease for the proposed anchor tenant for offshore wind on the South Bank of Teesworks adjacent to the new Quay (see above).
- 22. Following the withdrawal of the original anchor tenant, the site was taken over by SeAH Wind. At TVCA Cabinet meeting on 28 October 2022 cabinet further resolved to allow the allocation identified for the original anchor tenant headlease to be applied to SeAH Wind and further leases subject to the financial envelope and risk allocation being within the parameters agreed for the original anchor tenant.
- 23. Whilst officers were satisfied that the conditions in the previous cabinet approvals had been met, the funder and TVCA officers agreed that for the purposes of the funder's approval, a specific approval for the SeAH headlease would be granted, and this was g by cabinet in March 2023.

### TVCA's role in monitoring STDC's government funding

- 24. Government has its own governance and assurance arrangements in relation to investments made in STDC which have been the subject of three full HMT Green Book Business Cases. Each business case has been subject to scrutiny and assurance by Government departments and HMT and approved via the Government's own Committee structures. The three business cases approved in respect of the site were:
  - i. STDC Regeneration (£126m)
  - ii. Teesside Offshore Manufacturing Centre (£20m)
  - iii. Teesside Freeport (£21.5m of £25m allocation)
- 25. In addition to these sums Government had pump-primed some initial seed funding in respect of the site that was managed under legacy arrangements totalling c£19m. A Get Britain Building Fund grant (£4.1m) was approved in respect of a specific project for buildings on site.
- 26. The total Government investment to STDC for these areas totalled £190.6m. This, plus the TVCA Investment Plan investment (£56m) provided total grant support from the taxpayer of £246.6m.
- 27. TVCA's role in these arrangements is limited to quarterly monitoring arrangements covering the full range of activity in respect of Government investment including:
  - i. Executive summary
  - ii. Previous quarter financial performance
  - iii. Planned expenditure
  - iv. Milestones and progress
  - v. Benefits and progress
  - vi. Strategic risks and mitigation
  - vii. Procurement current and planned



This quarterly reporting has been in place since the original STDC Regeneration business case was approved up to the present day.

## FINANCIAL IMPLICATIONS

13. There are no specific financial implications from this report.

## LEGAL IMPLICATIONS

14. There are no specific legal implications from the proposals set out in this paper.

## **RISK ASSESSMENT**

15. The subject matter in this report is categorised as medium risk with all risks managed via existing management controls and activity.

## **CONSULTATION & COMMUNICATION**

16. The establishment of STDC, approval of the STDC Masterplan, all associated business cases and funding have been consulted with all relevant parties at both STDC and TVCA throughout. Extensive work and engagement with Government has taken place across all three business cases listed within this report.

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**AGENDA ITEM 8** 

REPORT TO THE TEES VALLEY
COMBINED AUTHORITY
OVERVIEW & SCRUTINY COMMITTEE

14 JULY 2023

REPORT OF THE ASSISTANT DIRECTOR OF INFRASTRUCTURE

## TRANSPORT UPDATE

## **SUMMARY**

This report provides a progress update on the Strategic Transport Plan and transport investment programme.

## **RECOMMENDATIONS**

It is recommended that the Overview & Scrutiny Committee:

- i. Note the details of this report;
- ii. Selects an area for a deep dive review at the next meeting.

## **DETAIL**

#### Strategy

- 1. The Tees Valley Strategic Transport Plan was approved by the Tees Valley Combined Authority (TVCA) Cabinet in January 2020. It sets out the transport priorities for the region and provides the framework for transport investment.
- 2. The ambition is to develop a world-class transport system, which is critical to ensure that:
  - everyone, no matter where they live in the Tees Valley, is connected to opportunity;
     and
  - existing business can grow, and the Tees Valley is able to continue attracting new businesses and inward investment.

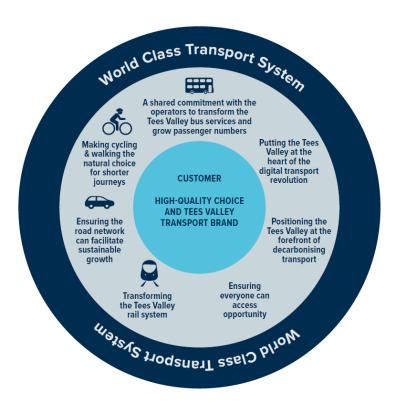
## **Funding**



- 3. The total transport allocation in the Investment Plan is £609m for the period from 2019/20 to 2028/29. This includes the £310m City Region Sustainable Transport Settlement (CRSTS) for 2022/23 to 2026/27. The stipulation from Government is that the CRSTS funding must be used to deliver public transport and active travel improvements and they agreed the programme of investment in September 2022.
- 4. TVCA and delivery partners have been successful in securing £143.3m from nationally competitive funding streams for specific projects in recent years.

#### **Investment Programme**

5. The investment programme has the customer at its core and will ensure that the transport system provides high-quality choice across a range of modes. This is something that is commonplace in some combined authority areas, but not yet the Tees Valley. There are seven investment packages, all of which are interrelated and are the building blocks of a world-class integrated transport system. The programme is being brought together under an overarching Tees Valley transport brand that will ensure a single source of accurate and consistent information provision to enable customers to make informed decisions (see diagram below). Each of the investment packages is described in further detail in the following paragraphs.



A shared commitment with the operators to transform Tees Valley bus services and grow passenger numbers

Enhanced Bus Partnership and Bus Service Improvement Plan



- 6. TVCA, as the Local Transport Authority, has established an Enhanced Partnership with the bus operators and local authorities to work collaboratively to deliver the ambitions set out in the Bus Service Improvement Plan (BSIP).
- 7. The Tees Valley Bus Service Improvement Plan is focused on a five-point delivery plan: sustainable network for the future; bus priority improvements; improved fare offer; enhanced customer experience; and decarbonising the bus fleet.
- 8. Over £46m of CRSTS funding is committed to delivering bus priority improvements on nine corridors, which were identified as those corridors that have the greatest potential for journey time improvements, passenger growth and strategic connectivity improvements.
- 9. Across the nine corridors there are 54 locations / sections where interventions are proposed. These include both technology interventions linked to the Urban Traffic Management & Control (UTMC) system, where there is an opportunity to use the existing infrastructure more efficiently, and locations where infrastructure improvements are proposed.

## The English National Concessionary Travel Scheme

- 10. The English National Concessionary Travel Scheme (ENCTS) entitles bus passengers of State Pension age and disabled bus passengers to free off-peak travel. The Tees Valley Scheme also has local enhancements offering cheaper travel pre-9:30 and free travel for carers travelling with the person they care for.
- 11. There is a statutory requirement to reimburse bus operators for the income they lose and costs they incur because of the scheme. Importantly, the ENCTS reimbursement is not a general subsidy to operators.
- 12. In the Tees Valley, TVCA is responsible for negotiating the reimbursement settlement with bus operators, but the five local authorities fund the scheme. Therefore, a joined-up collective approach involving all six authorities is adopted.
- 13. For 2023/24 TVCA and the local authorities have offered a reimbursement to the operators based on the 'no better, no worse' principle i.e., the scheme should be cost neutral to bus operators. This approach is consistent with legislation and Government guidance.
- 14. Deals have been agreed with Stagecoach and Go North East, who have both agreed to protect virtually their whole network as a condition of the deals. The offer has been rejected by Arriva and they have appealed to the Department for Transport.
- 15. Arriva subsequently made a commercial decision to cut services, publicly citing the concessionary fares settlement offer as the sole reason. However, there are felt to be several other relevant points:
  - Go North East and Stagecoach have protected virtually all their networks with offers based on the same 'no better, no worse' principle.



- There are numerous other factors affecting the bus industry, including less passengers travelling post-Covid, rising costs through inflation and driver wage demands.
- Operators continue to receive direct financial support from Government through to April 2025.
- 16. TVCA and the local authorities have since made progress with Arriva and Stagecoach to mitigate some of these cuts using Bus Service Improvement Plan (BSIP)+ funding, as detailed in paragraphs 17-20.

#### BSIP+ funding

- 17. TVCA has recently been awarded £1.5m of BSIP+ funding to support existing services, enhance these services, or provide new ones. TVCA and the local authorities are working collaboratively to allocate this funding.
- 18. The BSIP+ funding was announced by Government in May 2023, after Arriva had publicly announced their proposed cuts. An assessment of the impact of the proposed Arriva cuts was carried out to identify where intervention was required most. After the assessment of impact was carried out, TVCA invited operators to express an interest in which services they may wish to operate and the level of subsidy required. This was then subject to a value for money assessment based upon the number of journeys / people impacted by the service change and the cost of running the service.
- 19. This led to an agreement between TVCA and the local authorities to support several at-risk services with £460K of the BSIP+ funding. Agreements have been reached on the following routes:

## From 9<sup>th</sup> July 2023:

- Service 12 Darlington
- Service D3/3A (Monday to Saturday) Darlington
- Service 17 Middlesbrough and Stockton (Mon Fri school times only, until end of school term in July 2023)
- Service 28A Middlesbrough & Redcar and Cleveland

#### From September 2023:

- Service 3&4 (Sunday and Evenings) Darlington
- Service 3 (Sunday) Middlesbrough & Redcar and Cleveland
- Service 12 & 17 combined (new combined service)
- Service 29 Middlesbrough
- 20. Further work is ongoing to consider opportunities to stimulate new services, which have the potential to become commercially viable over time, with the remaining BSIP+ funding. TVCA has had some success with this strategy, with the introduction of service 101 providing connectivity between Middlesbrough Bus Station and Teesport, aligned to the shift patterns of the major employers on site. This has helped staff recruitment and retention and has enabled



funding contributions to be secured from the large businesses that are benefiting from the service. It is this model that TVCA is now looking to replicate in other areas.

## Transforming the Tees Valley rail system

- 21. The rail network provides the most effective link between many of the Tees Valley's main centres and provides crucial connectivity to other parts of the country. The aspiration to transform the Tees Valley rail system is underpinned by two objectives:
  - delivering a 'metro style' passenger rail system with an aspiration for a minimum 30minute service at every station in the Tees Valley; and
  - creating capacity for freight growth linked to Teesworks and the Freeport.
- 22. There is a demonstrable latent demand for rail travel, with 45% of households within reasonable walking distance of a rail station. Therefore, with the right level of service there is a real opportunity to grow passenger numbers.
- 23. TVCA is investing £129.2m of the devolved transport funding on the rail investment package and has secured an additional £122.7m competitively, meaning an estimated total investment of £251.9m between 2019 and 2027. This investment is focused on two key elements:
  - Interventions to address capacity constraints identified through comprehensive analysis undertaken by Network Rail. These constraints currently prevent a minimum 30-minute passenger service at every station and freight growth.
  - A package of enhancements to all the 24 stations to improve the passenger experience and connectivity with the surrounding area, including accessibility improvements at several stations to support access for all.
- 24. In recent years TVCA has worked hard to influence rail service provision and there have been several enhancements:
  - Extension of the TransPennine Express service to Redcar and then Saltburn.
  - Introduction of an LNER Middlesbrough to London Service delivered following investment by TVCA in the station infrastructure at Middlesbrough.
  - New Northern service on the Durham Coast Line between Middlesbrough,
     Hartlepool and Newcastle expected to be introduced in December 2023 following
     investment by TVCA to open a new platform at Hartlepool.
- 25. The rail freight network is important to the economy of the Tees Valley, supporting our logistics sector. Protecting freight capacity and improving efficiency is important in terms of the Tees Valley being able to attract investment. The current focus of investment in the rail freight infrastructure is to ensure that the largest containers, currently in use for shipping goods around the world, can be carried on trains and fit through the railway's Victorian tunnel and bridge infrastructure. This will allow trains to take more direct and efficient routes, reducing journey times and improving the competitive position relative to road.

Making cycling & walking the natural choice for shorter journeys



- 26. There is an opportunity to encourage more people to cycle or walk, particularly as around 90% of residents are within 20 minutes of a town centre by bike. TVCA has an approved Local Cycling and Walking Infrastructure Plan (LCWIP), setting out a long-term approach to developing a comprehensive Tees Valley cycling and walking network. The LCWIP is entirely consistent with the national ambition and has received positive feedback from Government.
- 27. The LCWIP sets out a Tees Valley wide network of over 92 kilometres of new and improved routes. The plan is underpinned by analysis, which identifies the priorities for investment, with a focus on those corridors where there is the greatest potential to encourage people to walk or cycle to work, school or to access essential services.
- 28. Over £46m of the devolved funding is allocated to improving the cycling and walking infrastructure. An additional £17.8m has been secured from round 2 of the government's Levelling Up Fund and a further £5.8m of funding has been secured from Active Travel England (ATE). Several schemes have already been completed, are in delivery, or are at an advanced stage of design, with the consultation complete.
- 29. The infrastructure investment is complemented by the five Tees Valley Active Travel Hubs, delivering activity in each of the boroughs. The Hubs are the cornerstone of our efforts to encourage behaviour change and use of the new infrastructure. The programme of activity aims to encourage cycling and walking, including personalised advice, training, better information and positive incentive programmes.

## Positioning the Tees Valley at the forefront of decarbonising transport

- 30. This package is focused on two key elements:
  - Facilitating the uptake of electric vehicles
  - Supporting the Tees Valley Hydrogen Transport Hub
- 31. TVCA is committed to delivering a step-change in the provision of electric vehicle charging infrastructure across the region. A first phase roll-out is nearing completion, which will deliver 136 electric vehicle chargers in 36 public car parks. TVCA is now working alongside the local authorities to develop the phase 2 investment programme. TVCA has been awarded £572,000 of Capability Funding, and has an indicative £6,596,000 of capital funding from the Local Electric Vehicle Infrastructure (LEVI) fund. The LEVI Fund is designed to support authorities to plan and deliver chargepoint infrastructure for residents without off-street parking.
- 32. TVCA is committed to working alongside the Department for Transport (DfT) to implement the Tees Valley Hydrogen Transport Hub Masterplan. The government has already committed £20m to kickstart the Hub.
- 33. The UK Hydrogen Strategy states that hydrogen is likely to be fundamental to achieving net zero in transport, and that transport is a crucial early market for hydrogen, driving some of the earliest low carbon production in the UK.



- 34. The purpose of the Hub is to build the evidence base to support the use of hydrogen for transport, which will inform the DfT's long term national decarbonisation strategy. The Hub will act as a catalyst for the fulfilment of hydrogen's role in decarbonising transport in the region and beyond. The Hub is focused on three core elements:
  - Hydrogen production, storage and distribution to meet early demand and ensure longer-term sustainability;
  - Multi-modal trials supporting trials at scale across a range of modes including bus, HGV, maritime, construction and aviation; and
  - Research and development there will be a living lab that brings together the learning from the multi-modal trials. It will provide world-leading testing and certification equipment, innovation space for Small to medium sized enterprises (SMEs) and high value skills/training/retraining for the Tees Valley population.
- 35. The ambition is for a holistic hydrogen transport system in the Tees Valley that generates sufficient demand to create economies of scale around production, storage and distribution, and informs the national transport decarbonisation agenda.

## Ensuring the Key Route Network can facilitate sustainable growth

- 36. The Key Route Network (KRN) is made up of the most important roads for growth and productivity. The KRN accounts for 22% of the total road network in the Tees Valley.
- 37. There are specific locations that are already at capacity or are forecast to be over capacity by 2025. The consequence of taking no action will be a significant increase in congestion, which will negatively impact upon journey times, reliability and air quality.
- 38. Whilst there is a need to deliver a programme of targeted improvements to address these capacity issues and improve the efficiency of the current network, there is a challenge around funding. Government has stipulated that the devolved transport funding cannot be used to fund road schemes that do not deliver significant benefit for public transport or active travel. TVCA has been exploring other opportunities in collaboration with the local authorities, but to date an alternative funding stream has not been identified.
- 39. The A19 New Tees Crossing will be considered as part of the development of the government's third Road Investment Strategy (RIS3). Furthermore, TVCA is pursuing an improvement to the A19/A689 junction. TVCA has also provided a funding contribution to Hartlepool Borough Council, who is progressing the A19 / Elwick Road / North Lane Junction and Elwick Road / Hartlepool Western Link scheme.

## Putting Tees Valley at the heart of the digital transport revolution

- 40. TVCA is seeking to deliver a wide-ranging package of digital infrastructure and services to accelerate our ambition for a digitally enabled transport system across the region. The package includes:
  - managing and optimising our network using the Urban Traffic Management & Control (UTMC) system;



- interventions to encourage, support and incentivise people to use active travel and public transport; and
- interventions to collate and provide data on multi-modal journeys, real time movement and occupancy data to enable customers to make 'live' informed travel choices.
- 41. Investment in UTMC is focused on using smart technology to make better use of the existing highway network. The initial investment has been on increasing the number of junctions that are connected to the UTMC system, allowing traffic signal timings to be adjusted remotely from the UTMC control room. This enables the implementation of both reactive and proactive strategies in response to traffic conditions and incidents on the network. The UTMC system has enabled pro-active network management strategies to be adopted for recent events such as the Arctic Monkeys at the Riverside Stadium in Middlesbrough.

## Ensuring everyone can access opportunity

- 42. There are circa 36,000 people who live in rural areas across the Tees Valley that are not served by rail or the commercial bus market. There are also deprived urban communities where accessibility is a challenge and there is a need to improve connectivity to jobs, training and essential services. Similarly, there are some business locations and employment sites where transport is an issue for recruitment and retention of staff.
- 43. TVCA has developed a range of solutions to these challenges. The Tees Flex on-demand service provides public transport connectivity in areas that are not well served by commercial bus services. Since the service was extended in February 2023 there has been an average of 1,603 completed rides per week.
- 44. The Wheels 2 Work scheme provides a subsidised transport solution for people seeking to access employment, with no access to a private vehicle or public transport. The fleet is now all electric and includes electric motorbikes and electric bikes. The scheme takes referrals from Job Centre Plus and a range of other sources.
- 45. As referenced in paragraph 20, TVCA has implemented Service 101 between Middlesbrough Bus Station and Teesport. TVCA has also worked with Redcar and Cleveland Borough Council on the introduction of a pilot service in East Cleveland.

## FINANCIAL IMPLICATIONS

- 46. The current transport allocation in the Investment Plan to deliver this programme is £609m, an element of which is based on a forecast for the period from 2027/28 onwards.
- 47. This includes the Transforming Cities Fund (TCF), which was provided to TVCA as devolved funding, and TVCA's £310m share of the £5.7 billion CRSTS fund, which was secured for the delivery of the identified programme of investments over the period 2022/23 to 2026/27. In the



Spring Budget 2023, a further £8.8 billion was announced for a second round of CRSTS for the five years from 2027/28. Further details are yet to be announced.

- 48. This devolved funding is being used to leverage additional funding to deliver the transport programme. This includes successfully securing with delivery partners £143.3m of funding for the delivery of projects including:
  - BSIP+ funding to support the delivery of the Tees Valley Bus Service Improvement Plan.
  - Rail Network Enhancements Pipeline (RNEP) funding and Getting Building Fund for rail projects at Darlington and Middlesbrough Stations;
  - Active Travel Fund Tranches 2, 3 and 4 and Levelling Up Fund for cycling and walking projects; and
  - On-Street Residential Chargepoint Scheme (ORCS) and Local Electric Vehicle Infrastructure (LEVI) funding to support the roll-out of charging infrastructure.
- 49. TVCA is also actively seeking additional funding through several bids, including up to £7m of LEVI funding and potential additional RNEP funding to support further rail enhancements.

#### LEGAL IMPLICATIONS

50. There are no legal implications associated with the recommendation in this report.

## **RISK ASSESSMENT**

51. There is a rigorous approach to risk management across the transport programme in accordance with TVCA's Risk Management Framework. TVCA is responsible for the programme risks, whilst any project risks that sit with delivery partners are transferred through appropriate agreements.

## **CONSULTATION & COMMUNICATION**

52. The Tees Valley Transport Committee, Transport Advisory Group, Management Group and Chief Executives Group are regularly updated on transport matters. TVCA also works very closely with key stakeholders including Network Rail, National Highways and Transport for the North.

## **EQUALITY & DIVERSITY**

- 53. The transport programme will have a positive impact on the protected characteristic groups through the following high-level impacts:
  - job creation during construction phase;
  - improved access to employment opportunities; and
  - improved accessibility to the transport system.



54. At a project level, Equality Impact Assessments are undertaken to ensure all localised impacts are considered as part of the project development.

## **BUSINESS BOARD**

55. The Business Board lead for transport will sit on the Tees Valley Transport Committee.

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**AGENDA ITEM 9** 

# REPORT TO THE TEES VALLEY COMBINED AUTHORITY OVERVIEW & SCRUTINY COMMITTEE

14<sup>th</sup> JULY 2023

## **DELEGATED DECISIONS MARCH – JUNE 2023**

## **SUMMARY**

The table below shows the Delegated Decisions signed off by the Combined Authority between March and June 2023.

## **RECOMMENDATIONS**

It is recommended that the Combined Authority Overview & Scrutiny Committee note the table below.

## **DETAIL**

1. The table below shows the Delegated Decisions signed off by the Combined Authority between March and June 2023:

Title	Amount	Date signed	Key Decision
Hartlepool and Middlesbrough Mayoral Development Corporations	£500,000	16/02/2023	No
A £20m commitment to the development of the Hartlepool and Middlesbrough MDCs was approved as part of the Investment Plan Refresh by Cabinet on 22nd July 2022. This delegated decision provided advanced funding in line with the requirements set out in the Assurance Framework to undertake predevelopment work in the form of:  Concept development; Design; Legal advice; Feasibility studies; and Design Code development.			



Title	Amount	Date signed	Key Decision
Advance Funding - Tall Ships Hartlepool 2023  This decision provided an allocation to Hartlepool Borough Council from the £2m allocation for the Tall Ships 2023 event. This delegated decision provided advanced funding for this named project aimed to stimulate and support the sustainable development of the region's creative sectors.	£567,176	30/03/2023	No
Reallocation of Net Zero Hub to Nature-based Solutions to Net Zero Projects  This decision was agreed by the Net Zero Board to reallocate an underspend to support projects in relation to Nature-based Solutions to Net Zero which were identified in the Tees Valley Net Zero Strategy. This includes £83,000 to the Trees on Tees Project and £35,000 to the Tees Valley Local Nature Partnership (TVNP). This reallocation of funds was approved in line with the MoU received from DESNZ.	£118,000	25/04/2023	No
Coatham Activity Centre  This decision committed £855,000 to the Redcar Town Deal project 'Coatham Activity Hub'. The project is part of a package of developments at the Coatham Leisure Quarter aiming to create a critical mass of attractions and leisure facilities to create new experiences that address the current gaps in the offer for visitors. The Investment Plan refresh approved by Cabinet at their meeting on 22 July 2022 allocated £20m to	£855,000	04/05/2023	No



Title	Amount	Date signed	Key Decision
the creative place budget which has been used to allocate funding to this scheme.			

2. All key decisions are to be sent to the Overview & Scrutiny Committee within 2 days of being made. All other delegated decisions are provided for information at the next scheduled Committee meeting.

## FINANCIAL IMPLICATIONS

**3.** There are no direct financial implications arising from this report. The report derives from the Constitution and Assurance Framework for the Combined Authority, which have embedded within them the statutory financial regulations.

## LEGAL IMPLICATIONS

**4.** The Report derives from the Constitution and the Assurance Framework for the Combined Authority which sets out the appropriate statutory framework and is legally binding.

## **RISK ASSESSMENT**

**5.** The report is categorised as low risk. Existing management systems and daily routine activities are sufficient to control and reduce risk.

## **CONSULTATION & COMMUNICATION**

6. Not Applicable

## **EQUALITY & DIVERSITY**

7. Not Applicable

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**AGENDA ITEM 11** 

# REPORT TO THE TEES VALLEY COMBINED AUTHORITY OVERVIEW & SCRUTINY COMMITTEE

14th JULY 2023

## REPORT OF THE GROUP CHIEF EXECUTIVE

## **GROUP UPDATE**

## **SUMMARY**

This report provides a general update on the key activities of the Combined Authority since the last Committee meeting, which are not covered in other reports to this meeting.

#### **RECOMMENDATIONS**

It is recommended that the Tees Valley Combined Authority Overview & Scrutiny Committee notes the report.

## **DETAIL**

## EDUCATION, EMPLOYMENT AND SKILLS

- 1. Multiply, which launched in December 2022 as part of the UK Shared Prosperity Fund continues to provide innovative methods to engage people with low levels of numeracy to develop their functional number skills for life and work. With a first-year budget of £1m, TVCA secured 10 training providers who engaged over 2,000 Tees Valley residents in learning. Year two delivery commenced in March 2023 and will deliver learning within a budget of £1.3m. DfE also confirmed that there will be an opportunity for Tees Valley to apply for additional funding during the next year.
- 2. TVCA continues to deliver the 22/23 academic year, £4m allocation for Skills bootcamps and now have confirmation for wave 5 for 2024/25. An implementation plan for 2024/25 will be submitted to the Department of Education in due course. Skills Bootcamps provide up to 16 weeks technical training at levels 3-5 that is developed by local employers to address the current and future workforce skills needs.
- 3. Allocations to be made to Adult Skills Providers for the 2023/24 academic year under the c£31m Adult Education Budget and c£2.2m Level 3 Free Courses for Jobs have recently been approved by the Combined Authority Cabinet.

## TRANSPORT & INFRASTRUCTURE

4. Preparatory work for Darlington Station's redevelopment has been progressing and all buildings within the eastern gateway site have been demolished and cleared, enabling



construction to begin on the new multi-storey car park and station building. The new temporary car park opened on the former cattle mart site at the end of April and is now being used by station passengers. Network Rail continue to make good progress on their elements of the project and will start on site later this summer.

5. Further details of the work being carried out under Transport & Infrastructure can be found in the report under Agenda Item 9 – Transport Overview & Deep Dive Topic Selection.

## CREATIVE PLACE

- 6. Work to deliver the £20.5million Growth Programme for the Creative and Visitor Economies is continuing, supporting sustainable sector growth as well as specific, targeted investment to expand and nurture the live events landscape across the region.
- 7. The Department for Culture, Media and Sport offered £45,000 in funding to screen the Coronation of King Charles III and the Eurovision Song Contest after the BBC named Darlington one of the official host venues. TVCA helped facilitate the event, which brought more than 120,000 people to the centre for two weekends of live music and celebrations.

## TEES VALLEY BUSINESS SUPPORT

- 8. More than £12million ERDF has been allocated to support Tees Valley SMEs' growth plans and job creation until June 2023. To date, 560 businesses have been supported with grant offers to the value of just over £12million, which will generate private sector match of £15.1million and is forecast to create 1,829 new jobs.
- 9. To date, 560 businesses have been supported with grant offers to the value of just over £12million, which will generate private sector match of £15.1million and is forecast to create 1,829 new jobs.
- 10. Made Smarter is a government-backed initiative designed to improve the productivity of manufacturers through the adoption of Industrial Design Technologies (IDTs) via specialist support. Tees Valley Business' £800k allocation for 2022/23 delivery is funded via BEIS. We have 50 manufacturing businesses on the programme at different stages. Additional grant support is available for access to an IDT specialist as well as the purchasing of new digital technologies and equipment. To date, 5 Tees Valley SMEs have been approved grant funding to the value of £27,551. BEIS funding for Made Smarter is expected to continue for a further two years as a minimum.

## **CLEAN GROWTH AND INNOVATION**

11. The Tees Valley's Cluster Plan for Decarbonisation was launched on 28<sup>th</sup> March at an event attended by representatives of the Department of Energy Security and Net Zero (DESNZ), Tees Valley's major industrials, and other key stakeholders. The advisory group from this project has now formed the Tees Valley Industrial Net Zero Leadership Group, which will meet for the second time in July having appointed its independent chair. The



new group will work towards a single unified voice for the Tees industrial cluster and seek to foster collaboration on key challenges. Work conducted the cluster plan on electricity grid constraints is already proving useful to TVCA's Net Zero team in the work on this issue.

- 12. TVCA's flagship Trees on Tees scheme has seen strong progress, with a coordinator and team of officers appointed. Sign up via the Trees on Tees Web Page has resulted in a response by 49 businesses, 21 landowners, 9 schools, 15 community groups and 360 residents. Discussions with respondents has resulted in 20 projects coming forward from business and landowners. This includes small sites on which to plant trees, offers of financial support and an interest in corporate volunteering. Discussions with organisations such as Trees for Cities is starting to bring new offers of funding into the region.
- 13. The North East and Yorkshire Net Zero Hub has begun delivery of an £80m Social Housing Decarbonisation Fund Wave 2 programme, which includes housing providers and homes in the Tees Valley. TVCA has concluded its MOU with DESNZ and is now entering into legal arrangements with 19 delivery partners. The scheme will last for two years and upgrade more than 5,000 homes. The Hub's Solar Schools Enabling Fund has received positive feedback from Abingdon Primary School in Middlesbrough, which has been able to install solar panels and reduce energy bills as a result of a grant received.

## **UKSPF**

14. UKSPF open calls for Business Support and People and Skills were launched on 17<sup>th</sup> March 2023 and closed to applicants on 28<sup>th</sup> April, 2023. A total of 40 applications were received and are now in appraisal. TVCA officers working with the Business Board Chair are anticipating final decisions on funding awards to be concluded by the end of June and presented to the UKSPF Partnership Group as soon as practical in July.

#### **TEESWORKS**

- 15. The final explosive demolition on the Teesworks site of the Redcar Power Station went ahead on 29 June, bringing to an end the accelerated two-to-three-year programme of blowdowns across the site, beginning in March 2021.
- 16. Redcar and Cleveland Borough Council has officially approved plans for Circular Fuels Ltd's renewable fuel-from-waste facility on the Teesworks site. Its £150million plant at the Dorman Point area of the site is expected to create 250 construction jobs and more than 50 skilled roles when operational.
- 17. Over the past 12 months a number of media articles suggesting impropriety or wrongdoing by Teesworks and the Joint Venture Partners have appeared in the press and were subsequently raised in the House of Commons. Neither STDC nor Teesworks recognise these claims, with a Government spokesperson saying it has not seen any evidence of wrongdoing. Following cross-party calls for an investigation including from the Tees Valley Mayor Government announced an official independent review would be launched, headed by Angie Ridgewell, Chief Executive of Lancashire County Council.



The panel will review TVCA's oversight of STDC and Teesworks JV, including consideration of specific allegations made, and look at wider governance and financial management. The review is now under way and TVCA and STDC are working with the panel to provide all relevant information.

## TEESSIDE INTERNATIONAL AIRPORT

- 18. Teesside was the UK's first airport to entirely do away with the 100ml limit on liquids when passing through airport security, along with the requirement to remove electronic items from bags. This is due to two new security scanners coming into full operation.
- 19. The airport has also been shortlisted in both the Travel Trade Gazette (TTG) annual Travel Industry Awards in the UK & Irish Airport of the Year category and the British Travel Awards Best UK Airport For Leisure.

## FINANCIAL IMPLICATIONS

18. There are no financial implications to this report.

## **LEGAL IMPLICATIONS**

19. There are no legal implications to this report.

# **RISK ASSESSMENT**

20. This report is an update and therefore is categorised as low risk.

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