



Appendix 2 to this report is not for publication by virtue of paragraphs 1 and 2 of schedule 12A of the Local Government Act 1972

AGENDA ITEM 4

REPORT TO THE TEES VALLEY
COMBINED AUTHORITY CABINET
ANNUAL GENERAL MEETING

27 JUNE 2024

REPORT OF THE ACTING CHIEF LEGAL OFFICER AND MONITORING OFFICER

GOVERNANCE AND APPOINTMENTS

SUMMARY

This report details various appointments for agreement and confirmation by the Combined Authority Cabinet at its Annual General Meeting (AGM).

RECOMMENDATIONS

It is recommended that the Combined Authority Cabinet:

- i. **NOTES** the position of the Chair of the Combined Authority as detailed in Paragraph 2
- ii. **NOTES** the appointment of the Deputy Mayor as detailed in Paragraph 3
- iii. **NOTES** the appointment to the Tees Valley Combined Authority Cabinet as detailed in Paragraph 4;
- iv. **AGREES** the allocation of Portfolio Holders amongst the Members of the Tees Valley Combined Authority Cabinet as detailed in Paragraph 5;
- v. **APPROVES** the appointments to the Overview & Scrutiny Committee as detailed in Paragraph 6;
- vi. **APPROVES** the appointments to the Transport Committee as detailed in Paragraph 7;
- vii. **APPROVES** the appointments to the Audit & Governance Committee as detailed in Paragraph 8;
- viii. **APPROVES** the appointments to the South Tees Development Corporation Board as detailed in Paragraph 9;
- ix. **APPROVES** the appointment of the Chair of South Tees Development Corporation Audit & Governance Committee as detailed in Paragraph 10;
- x. **APPROVES** the appointments to the Hartlepool Development Corporation Board as detailed in Paragraph 11;
- xi. **APPROVES** the appointments to the Middlesbrough Development Corporation Board as detailed in Paragraph 12;
- xii. **APPROVES** the appointments to the Freeport Board as detailed in Paragraph 13;
- xiii. **NOTES** the position in respect of the Chair and Vice Chair of Overview & Scrutiny Committee and Audit & Governance Committee as detailed in Paragraph 14;
- xiv. **NOTES** the membership of non-statutory committees as detailed in Paragraph 15
- xv. **NOTES** the membership of the Business Board as detailed in Paragraph 16;



- xvi. **NOTES** the appointments to external bodies as detailed in Paragraph 17;
- xvii. **AGREES** the members' allowances scheme for 2024-25 at Appendix 3; and
- xviii. **NOTES** that a full review of the Constitution will be presented to a future Cabinet.

DETAIL

1. Constitutionally, there are a number of items of business that the Combined Authority Cabinet is required to note, agree and approve at its AGM, and these are set out below.

Statutory Appointments

Chair and Deputy Mayor

2. Chair

- 2.1 The Tees Valley Combined Authority Constitution notes that the Mayor of the Tees Valley is the Chair of the Tees Valley Combined Authority Cabinet.
- 2.2 Cabinet is asked to **NOTE** that the Mayor is the Chair of the Combined Authority.

3. Deputy Mayor

- 3.1 Paragraph 107C of the Local Democracy, Economic Development and Construction Act 2009 provides that the Mayor of the Combined Authority must appoint of the members of the Combined Authority to be the mayor's deputy (Deputy Mayor').
- 3.2 The Tees Valley Combined Authority Constitution provides that the Mayor shall appoint a Deputy Mayor from amongst the Cabinet Members representing the Constituent Authorities, determined annually by rotation in the order set out in the Constitution.
- 3.3 In line with the rotation referred to at 3.2 above, Councillor Brenda Harrison, Leader of Hartlepool Borough Council, is appointed by the Mayor as the Deputy Mayor for the 2024-25 municipal year.
- 3.4 Cabinet is asked to **NOTE** the appointment of Councillor Brenda Harrison as Deputy Mayor.

4. Cabinet

- 4.1 Cabinet is the decision-making body for the Combined Authority. The Tees Valley Mayor chairs the Cabinet, which has previously been made up of the five Constituent Authority Leaders, and the Chair of the Business Board as a non-voting member.
- 4.2 The Legislation which sets out the requirements of the Tees Valley Combined Authority Cabinet is the Tees Valley Combined Authority Order 2016 ('TVCA Order'), Schedule 1, which states:

'1(1) Each constituent council must appoint one of its elected members to be a member of the Combined Authority.

(2) Each constituent council must appoint another of its elected members to act as a member of the Combined Authority in the absence of the member appointed under sub-paragraph (1) ("the substitute member").

(3) The Local Enterprise Partnership [the Business Board] must nominate one of its members to be a member of the Combined Authority.

(4) The Local Enterprise Partnership [the Business Board] must nominate another of its members to act as a member of the Combined Authority in the absence of the member appointed under sub-paragraph (3) (“the substitute member”).

4.3 In accordance with Paragraph 1(1) of Schedule 1 of the TVCA Order, the Constituent Authorities and the Business Board have made the following appointments for Cabinet, and it is for Cabinet to note those appointments:

Chair / Tees Valley Mayor	Mayor Ben Houchen
Cabinet Member/Deputy Mayor	Councillor Brenda Harrison - Hartlepool
Cabinet Member	Councillor Stephen Harker - Darlington
Cabinet Member	Mayor Chris Cooke - Middlesbrough
Cabinet Member	Councillor Alec Brown – Redcar & Cleveland
Cabinet Member	Councillor Robert Cook - Stockton
Member (Business Board Chair)	Siobhan McArdle

Substitute Cabinet Member (Darlington)	Councillor Chris McEwan
Substitute Cabinet Member (Hartlepool)	Councillor Pamela Hargreaves
Substitute Cabinet Member (Middlesbrough)	Councillor Philippa Storey
Substitute Cabinet Member (Redcar & Cleveland)	Councillor Carrie Richardson
Substitute Cabinet Member (Stockton)	Councillor Lisa Evans
Substitute Business Board Member	Matthew Ord

4.4 Cabinet is asked to **NOTE** the appointments to the Tees Valley Combined Authority Cabinet.

5. Cabinet Portfolio Holders

5.1 The Tees Valley Combined Authority Constitution provides that the Annual General Meeting of the Combined Authority shall agree the portfolio responsibilities of each of the Leaders and any functions delegated to them.

5.2 The portfolios of the Combined Authority have historically been as follows:

- Education, Employment and Skills;
- Business Growth and Net Zero;
- Inward Investment;
- Creative Place;
- Transport & Infrastructure.

5.3 Cabinet is asked to **AGREE** the portfolio responsibilities of each of the Combined Authority Members.

6. Overview and Scrutiny Committee

6.1 This statutory committee reviews the policies and operations of the Combined Authority, ensuring effective democratic scrutiny of decisions. Members have been appointed by each of the constituent authorities, on the basis of political balance across the Tees Valley as required by legislation and set out in the Tees Valley Combined Authority Constitution.

6.2 The Tees Valley Combined Authority Order 2016 provides that:

'(1) The Combined Authority must appoint at least three members of each of the constituent councils to the overview and scrutiny committee appointed by the Combined Authority, so that the members of the committee taken as a whole reflect so far as reasonably practicable the balance of political parties for the time being prevailing among members of the constituent councils.'

- 6.3 In order to reflect the balance of the political parties amongst the members of the constituent authorities, the constituent authorities have proposed the following appointments to the Tees Valley Combined Authority Overview & Scrutiny Committee and Cabinet is asked to approve these appointments:

Member	Councillor Ian Haszeldine	Darlington	Labour
Member	Councillor Sonia Kane	Darlington	Labour
Member	Councillor Andy Keir	Darlington	Conservative
Member	Councillor Rachel Creevy	Hartlepool	Labour
Member	Councillor John Nelson	Hartlepool	Labour
Member	Councillor Mike Young	Hartlepool	Conservative
Member	Councillor Ian Blades	Middlesbrough	Labour
Member	Councillor David Branson	Middlesbrough	Labour
Member	Councillor Dennis McCabe	Middlesbrough	MICA
Member	Councillor Margaret O'Donoghue	Redcar & Cleveland	Labour
Member	Councillor Glyn Nightingale	Redcar & Cleveland	Liberal Democrat
Member	Councillor Craig Hannaway	Redcar & Cleveland	Independent
Member	Councillor Steve Nelson	Stockton	Labour
Member	Councillor Tony Riordan	Stockton	Conservative
Member	Councillor Lynn Hall	Stockton	Conservative

Substitute Member	Councillor Mary Layton	Darlington	Labour
Substitute Member	Councillor David Ray	Darlington	Labour
Substitute Member	Councillor Colin Pease	Darlington	Conservative
Substitute Member	Councillor Gary Allen	Hartlepool	Labour
Substitute Member	Councillor Tom Feeney	Hartlepool	Labour
Substitute Member	TBC	Hartlepool	Conservative
Substitute Member	Councillor John Kabuye	Middlesbrough	Labour
Substitute Member	Councillor Edward Clynych	Middlesbrough	Labour
Substitute Member	Councillor Ian Morrish	Middlesbrough	MICA
Substitute Member	Councillor Lynn Pallister	Redcar & Cleveland	Labour
Substitute Member	Councillor Jemma Joy	Redcar & Cleveland	Liberal Democrat
Substitute Member	Councillor Wayne Davies	Redcar & Cleveland	Independent
Substitute Member	Councillor Pauline Beall	Stockton	Labour
Substitute Member	Councillor Hilary Vickers	Stockton	Conservative
Substitute Member	Councillor John Coulson	Stockton	Conservative

6.4 Cabinet is asked to **APPROVE** the appointments to Overview & Scrutiny Committee as detailed in 6.3 above.

7. Transport Committee

7.1 This statutory committee reviews transport strategy and policies of the Combined Authority and makes recommendations to Cabinet.

7.2 The Tees Valley Combined Authority Constitution provides that:

- (a) the Transport Committee is Chaired by the Portfolio holder for Transport and Infrastructure;
- (b) members are drawn from each of the constituent authorities and are the executive member with transport responsibilities from each of those authorities;
- (c) the Tees Valley Business Board shall nominate one of its private sector members to attend Transport Committee meetings on a non-voting basis, with the right to fully participate in its deliberations.

7.3 The proposed appointments for the Tees Valley Combined Authority Transport Committee are:

Chair	Transport Portfolio Holder	Combined Authority Cabinet Member
Member	Councillor Libby McCollom	Darlington Executive Member
Member	Councillor Karen Oliver	Hartlepool Executive Member
Member	Councillor Theo Furness	Middlesbrough Executive Member
Member	Councillor Carl Quartermain	Redcar & Cleveland Executive Member
Member	Councillor Clare Gamble	Stockton Executive Member
Substitute Member	Councillor Peter Gavigan	Middlesbrough
Substitute Member	Councillor Matthew Dodds	Hartlepool
Substitute Member	Councillor Marian Fairley	Redcar & Cleveland
Substitute Member	Councillor Nigel Cooke	Stockton
Substitute Member	Councillor Neil Johnson	Darlington

7.4 Cabinet is asked to **APPROVE** the appointments to Transport Committee as detailed in 7.3 above.

8. Audit and Governance Committee

8.1 Audit & Governance Committee is the statutory committee which assures sound governance and financial management of the Combined Authority. Members have been appointed from each constituent authority, on the basis of political balance, as required by legislation and detailed in the constitution, plus up to five independent members.

8.2 The Tees Valley Combined Authority Constitution provides that each Constituent Authority shall nominate a Member and Substitute Member from amongst the Members of that authority with current or recent experience of having served on its Audit or Governance committees, and who is not also a Member or Substitute Member of the Combined Authority Cabinet or its Sub- Committees. The Members nominated by the Constituent Authorities shall reflect, so far as reasonably practicable, the balance of political parties for the time being prevailing among members of the Constituent Authorities collectively.

8.3 The nominations for Audit & Governance Committee from the Constituent Authorities are as follows:

Member	Councillor Mandy Porter	Darlington	Labour
Member	Councillor Melanie Morley	Hartlepool	Labour
Member	Councillor Nicky Walker	Middlesbrough	Labour
Member	Councillor David Reynard	Stockton	Conservative
Member	Councillor Curt Pugh	Redcar & Cleveland	Conservative

Substitute Member	Councillor Andrew Anderson	Darlington	Labour
Substitute Member	Councillor Aaron Roy	Hartlepool	Labour
Substitute Member	Councillor J Ewan	Middlesbrough	Labour
Substitute Member	Councillor Paul Salvin	Redcar & Cleveland	Conservative
Substitute Member	TBC	Stockton	Conservative

8.4 Cabinet is asked to **APPROVE** the appointments to Audit & Governance Committee as detailed in 8.3 above.

8.5 In addition to the appointments above, the Tees Valley Combined Authority Constitution provides that the membership shall include up to four independent members to provide advice in relation to finance and standards matters. Those members are appointed for a fixed term and no action is required from TVCA Cabinet.

9. South Tees Development Corporation Board

9.1 The South Tees Development Corporation is a Mayoral Development Corporation, created by Statutory Instrument, pursuant to the provisions of the Localism Act 2011. The Localism Act 2011 provides that the object of a Mayoral Development Corporation is to secure the regeneration of its area.

9.2 This Board guides and oversees delivery of the key objectives of the South Tees Development Corporation (STDC) as set out in its Constitution. The Chair, Vice Chair and Board of the Corporation shall be appointed by Cabinet. The Mayor may propose themselves as Chair. The Board must include the Tees Valley Mayor and the Leader of Redcar and Cleveland Borough Council. Appointments to this Board are approved by the Tees Valley Combined Authority Cabinet, as required by the Constitution.

9.3 Appointments to the Board are made in accordance with the Localism Act 2011 for a fixed term of no more than four years to align with the term of office of the Tees Valley Mayor.

9.4 The Localism Act 2011 provides that in appointing a person to be a member of a Mayoral Development Corporation regard must be given to the desirability of appointing a person who has experience of, and has shown some capacity in, a matter relevant to the carrying-out of the Development Corporation's functions and the member should not have any financial or other interest likely to affect prejudicially the exercise of the person's functions as a member.

9.5 It is proposed that the members identified in Confidential Appendix 2 (which includes a pen picture detailing that individual's experience and suitability to serve on the board, together with a skills matrix of all proposed members) serve for a term of 2 years, ending on the Annual General Meeting of the Combined Authority Cabinet in 2026.

9.6 An anonymised Skills Matrix for the board members proposed in confidential Appendix 2 is included at Appendix 1.

9.7 Cabinet is asked to **APPROVE** the proposed appointments to the South Tees Development Corporation Board, as detailed in Appendix 2.

10. South Tees Development Corporation – Audit & Governance Committee – Appointment of Chair

- 10.1 Paragraph 44 of the South Tees Development Corporation Constitution provides that the Tees Valley Mayor nominates, for Cabinet approval an independent member of the South Tees Development Corporation Audit & Governance Committee. Such appointment cannot be an Independent Member who also sits on the South Tees Development Corporation Board.
- 10.2 It is proposed that Mike Sharp act as Chair of South Tees Development Corporation Audit & Governance Committee
- 10.3 Cabinet is asked to **APPROVE** the appointment of Mike Sharp as Chair of South Tees Development Corporation Audit & Governance Committee

11. Hartlepool Development Corporation Board

- 11.1 Hartlepool Development Corporation is responsible for delivering the agreed economic development and regeneration functions at the specified sites within Hartlepool as set out in the Localism Act 2011 and its Constitution.
- 11.2 In accordance with the Development Corporation Constitution:
- appointments to the Board are approved by Cabinet following a proposal put to it by the Mayor.
 - there shall be a minimum of 6 (this being a member of 5 Board Members plus the Mayor) and a maximum of 8 Board Members in total.
 - all Board members will serve for a period of two years or until the Annual General meeting following a Mayoral election but may be reappointed if so, proposed by the Mayor
 - an elected member of Hartlepool Borough Council will be the Vice Chair of the Corporation Board.
- 11.3 It is proposed that the members identified in Confidential Appendix 2 (which includes a pen picture detailing that individual's experience and suitability to serve on the board, together with a skills matrix of all proposed members)
- 11.3.1 serve for a term of 2 years, ending on the Annual General Meeting of the Combined Authority Cabinet in 2026; or
- 11.3.2 serve for so long as they hold the role to which they are appointed (where this is relevant and identified in Appendix 2, and their respective appointment letter), whichever is the shorter
- 11.4 Associate Members are appointed in their role, and not personally.
- 11.5 An anonymised Skills Matrix for the board members proposed in Appendix 2 is included at Appendix 1.
- 11.6 Cabinet should note that the Hartlepool Development Corporation Constitution provides that the Board shall consist of a minimum of 6 members (this being 5 board members plus the Mayor) and a maximum of 8 Board Members. It is expected that at the next Board meeting of the Hartlepool Development Corporation Board, the membership of the Board will be increased therefore those proposed members highlighted in green in Appendix 1 will only be appointed to the board if the board membership is sufficiently increased.
- 11.7 Cabinet is asked to **APPROVE** the proposed appointments to the Hartlepool Development Corporation Board, as detailed in Appendix 2 and at 11.5 above.

12. Middlesbrough Development Corporation Board

- 12.1 Middlesbrough Development Corporation is responsible for delivering the agreed development and regeneration functions limited to the specified area of land at Middlesbrough.
- 12.2 In accordance with the Middlesbrough Development Corporation Constitution:
- appointments to the Board are approved by Cabinet following a proposal put to it by the Mayor.
 - all Board members will serve for a period of two years or until the Annual General meeting following a Mayoral election but may be reappointed if so proposed by the Mayor.
 - an elected member of Middlesbrough Council or the Mayor will be the Vice Chair of the Corporation Board.
- 12.3 It is proposed that the members identified in Confidential Appendix 2 (which includes a pen picture detailing that individual's experience and suitability to serve on the board, together with a skills matrix of all proposed members)
- 12.3.1 serve for a term of 2 years, ending on the Annual General Meeting of the Combined Authority Cabinet in 2026; or
 - 12.3.2 serve for so long as they hold the role to which they are appointed (where this is relevant and identified in Appendix 2, and their respective appointment letter), whichever is the shorter
- 12.4 Associate Members are appointed in their role, and not personally.
- 12.5 An anonymised Skills Matrix for the board members proposed in confidential Appendix 2 is included at Appendix 1.
- 12.6 Cabinet should note that the Middlesbrough Development Corporation Constitution provides that the Board shall consist of a minimum of 6 members (this being 5 board members plus the Mayor) and a maximum of 8 Board Members. It is expected that at the next Board meeting of the Middlesbrough Development Corporation Board, the membership of the Board will be increased therefore those proposed members highlighted in green in Appendix 1 will only be appointed to the board if the board membership is sufficiently increased.
- 12.7 Cabinet is asked to **APPROVE** the proposed appointments to the Middlesbrough Development Corporation Board, as detailed in Appendix 1 and at 12.5 above.

13. Teesside Freeport Board

- 13.1 This Board makes recommendations to Cabinet on Freeport strategy and policies, reviews Freeport services, ensures compliance with Freeport legislation and co-ordinates the interests of landowners and other key stakeholders.
- 13.2 The Tees Valley Combined Authority Constitution provides that the Tees Valley Mayor will chair the Board, with the other members appointed by Cabinet on the recommendation of the Mayor.
- 13.3 Cabinet is asked to **APPROVE** the proposed appointments to the Freeport Board as detailed in Appendix 2.

14. Chair of Overview & Scrutiny Committee and Audit & Governance Committee

- 14.1 The Chair and Vice Chair of the Combined Authority Overview and Scrutiny Committee, the Chair and Vice Chair of the Audit and Governance Committee and the Vice Chair of the Transport Committee will be brought forward to a future Cabinet meeting, once nominations have been received and agreed following their next respective meetings.
- 15. Other non-statutory/advisory groups:**
- 15.1 **Education, Employment and Skills Advisory Group** – This group brings together partners to provide strategic oversight on policies improving educational outcomes, enhancing skills and helping people into work.
- 15.2 **UKSPF Local Partnership Group** – This group supports TVCA to develop a UKSPF Investment Plan. It provides advice on strategic fit and deliverability for UKSPF Investment Proposals and forms part of the TVCA formal governance and accountability arrangements for the operation of UKSPF in the Tees Valley.
- 15.3 **Transport Advisory Group** – This group brings together officers and partners with responsibilities for the Tees Valley’s transport infrastructure.
- 15.4 **Creative Place Advisory Group** comprises independent sector representatives from the region’s cultural industries and visitor economy sectors, along with senior officers from the five local authorities, to advise the Combined Authority on its approach to supporting growth in the creative and visitor economies.
- 15.5 Cabinet is asked to **NOTE** the membership of the non-statutory/advisory groups as detailed in Appendix 2.
- 16. The Business Board**
- 16.1 The Tees Valley Business Board is the principal forum for collaboration between the public and private sectors for improving the economy of the Tees Valley. The term of office for all members of the Tees Valley Business Board shall be two years extendable by one further term of two years. Cabinet approved the membership of the Business Board at its meeting in September 2023. Members of the Tees Valley Business Board will be represented on relevant Advisory Groups.
- 16.2 Cabinet is asked to **NOTE** the membership of the Business Board as detailed in Appendix 1.
- 17. Appointments to External Bodies**
- 17.1 The appointment schedule also proposes Tees Valley representation on a small number of external bodies.
- 17.2 Cabinet is asked to **NOTE** these appointments as detailed in Appendix 1.
- 18. Officer Groups**
- 18.1 The Combined Authority supports a range of officer groups which ensure co-ordination between the authority and its constituent councils. The arrangements for officer coordination are continually reviewed to ensure that effective communication and close partnership arrangements are maintained between officers on all aspects of the Combined Authority’s responsibilities.
- 18.2 Cabinet is asked to **NOTE** these arrangements.
- 19. Members Allowances Scheme**
- 19.1 Members’ travel and subsistence allowances for the year 2024-25 is detailed in Appendix 3.
- 20. TVCA Constitution**



- 20.1 A full review of the Constitution will be presented to Cabinet in September, alongside the proposals to respond to the Tees Valley Review.

FINANCIAL IMPLICATIONS

21. Support for the governance of the Tees Valley Combined Authority is provided from within the Authority's core budget, as agreed by Cabinet through the annual budget process, and funded through resources devolved from central government.

LEGAL IMPLICATIONS

22. The report relates to the Constitution of the Combined Authority which sets out the appropriate statutory framework. The Constitution came into effect on 8th May 2017 and is legally binding.

RISK ASSESSMENT

23. This report is categorised as low to medium risk. Existing management systems and daily routine activities are sufficient to control and reduce risk.

CONSULTATION AND COMMUNICATION

24. The five Constituent Local Authority Leaders have been appropriately consulted on appointments, and nominations have been made through each council. The Mayor has also been consulted on these proposals.

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