

## Tees Valley Combined Authority

### Annual Governance Statement 2018/19

#### 1. Introduction

The election of the Tees Valley's first Mayor in May 2017 marked a major landmark in the development of the Tees Valley Combined Authority. It was the point at which powers over investment, economic development, transport and culture and tourism were formally transferred to our region. One year on, our responsibilities and ambitions continue to grow.

The Tees Valley aims to deliver 25,000 new jobs and £2.8bn of investment into our local economy by 2026.

Pivotal to this was the launch of the South Tees Development Corporation in August 2017 - the first Mayoral Development Corporation to be set up outside of London overseeing the biggest development opportunity in the UK, with the potential to inject an additional £1billion a year into the local economy.

Our growing responsibilities require a robust framework for ensuring the effective delivery of activities and the management of risk.

Our ambition is to make the Tees Valley the best place to live in the UK by driving rapid and sustainable economic growth, bringing with it better life chances and a better quality of life for our communities. But these are not the limits of our ambition or our responsibilities.

As part of the first wave of Mayoral Combined Authorities we know we have a duty to prove that the best answers for local people come from local people and that devolution is the most effective way of driving regional economic development and creating vibrant, inclusive and prosperous communities throughout the United Kingdom.

Our goal is for the Tees Valley Combined Authority to be at the forefront of this devolution revolution and recognised by our peers as a role model when it comes to delivery and innovation in local government.

Good governance is key to delivering both of these objectives.

#### 2. The Scope of Responsibility

The Tees Valley Combined Authority is responsible for ensuring that our operations are conducted in accordance with the law and appropriate standards. We are also responsible for making sure public money is used effectively and appropriately, and is properly accounted for. We have a responsibility to ensure we have proper arrangements in place for the governance of our affairs and effective exercise of our functions, including the management of risk. We also have a duty under the 1999 Local Government Act to make continuous improvements to the way we operate.

Our [Constitution](#) sets out how we operate, how decisions are made, what our governance arrangements are and what processes are followed to ensure these are effective, transparent and accountable.

These arrangements are designed to be consistent with the principles and best practice outlined in the CIPFA guidance on good governance.

This Annual Governance Statement details how we have complied with this framework and also how we meet our responsibilities under the Local Audit and Accountability Act 2014 and Accounts and Audit Regulations 2015.

### 3. The Purpose of our Governance Framework

Meaningful and dynamic corporate governance establishes the conditions and culture for us to work effectively, economically and ethically.

Our governance framework comprises the systems and procedures we believe will achieve our strategic objectives and deliver our activities in an appropriate and cost-effective way.

These objectives, as laid out in our [Strategic Economic Plan](#) and [Investment Plan](#) are:

- Driving **business growth** to increase job numbers and business density.
- Enhancing the **productivity** in key industrial sectors through the commercialisation of knowledge.
- Establishing a local labour market with the **skills** to meet local business needs.
- **Attracting and retaining innovative local, national and international businesses and individuals**, with an emphasis on vibrant town centres.
- **Changing perceptions** of the Tees Valley through its cultural and leisure offer, and making our area an attractive place to work, visit and live.
- Facilitating local, regional, national and international **connectivity** through investment in road, rail, air and broadband infrastructure.

An investment plan was agreed in January 2019 setting out how we will allocate resources to deliver these objectives. This plan is reviewed annually.

Our governance framework enables us monitor the achievement of these strategic objectives, and the system of internal control which derives from it allows us to manage risk at a realistic level. Although it is impossible to eliminate all risk, this structure is designed to identify and prioritise risks to the achievement of our objectives, evaluate the likelihood of those risks being realised and managing their impact should they be realised.

### 4. The Key Elements of our Governance Framework

The following arrangements are in place to quantify the quality of our services, ensure that they are delivering our objectives and make certain that we are providing value for money.

The responsibilities of Combined Authority employees and members is clearly laid out in the Authority's Constitution. This document – subject to annual review – explicitly documents how the Authority operates, responsibilities for specific functions, schemes of delegation and how decisions are made. The Constitution – which can only be amended by the unanimous agreement of the Cabinet – also sets out expected standards of behaviour for both officers and members.

The Constitution clearly sets how both the activities of the Mayor, Cabinet and Senior Officers will be subject to a robust set of check and balances, and details how this scrutiny process will be delivered:

#### **Statutory and non-Statutory Committees**

- A statutory **Overview and Scrutiny Committee** of members appointed by each of the Constituent Authorities, designed to review the policies and operations of the Combined Authority, ensuring effective democratic scrutiny of decisions. This committee has the authority to ‘call in’ for review Authority decisions which have yet to be implemented and the power to prevent their implementation whilst under review. The committee has not utilised this power to date, but continues to conduct strong scrutiny of the Combined Authority’s activities, including establishing a Task and Finish Group to conduct an in-depth investigation into the draft Combined Authority Budget for 18/19, as part of the consultation process.
- A statutory **Audit and Governance Committee**, assuring sound governance and financial management of the Combined Authority, with members appointed from each Constituent Authority working in tandem with appropriately-qualified and experienced independent members. This committee oversees the operation of the Authority’s risk management arrangements and considers and reviews its Internal Audit arrangements.
- A statutory **Transport Committee**, reviewing transport strategy and policies and making recommendations to Cabinet. Members are drawn from the executive member with transport responsibilities from each Constituent Authorities and private sector representation.
- The **Local Enterprise Partnership (LEP)**, the principal forum for collaboration between the public and private sectors, is an integral part of the Combined Authority. A network of LEPs exists across England, but in the Tees Valley this partnership is strengthened by LEP members holding the role of Associate Members of the Combined Authority Cabinet.

The work of both these committees and the wider Combined Authority is given strategic support and oversight by a series of non-statutory and advisory groups, made up of experts from the private, public and third sector and designed to create channels of communication with stakeholders and add value to the Combined Authority’s wider community consultation and engagement efforts, including but not limited to the:

- Education, Employment and Skills Partnership Board
- Culture and Tourism Partnership Board
- Innovation Task Group
- Transport Advisory Group
- Business Compass Steering Group

### **Monitoring Officer**

We have arrangements to ensure compliance with relevant laws, regulations, internal policies and procedures, and that expenditure is lawful. The Commercial and Legal Manager at Redcar and Cleveland Borough Council is the Authority’s designated Monitoring Officer and a protocol is in place with all directors, to safeguard the legality of all Authority activities. All Cabinet reports are considered for legal issues before submission to members.

### **Internal Audit**

The Combined Authority’s Internal Audit function, undertaken by Stockton on Tees Borough Council, ensures compliance with the relevant standards and statutory requirements. The service liaises with relevant statutory officers throughout the year to develop and maximise the effectiveness of the Authority’s internal control systems and delivers an annual report on the quality of our processes.

## **External Audit**

The purpose of the External Auditors, Mazars, is to provide an opinion on the accounts and VFM conclusion.

## **Chief Financial Officer and Financial Arrangements**

Under the requirements of Section 73 of the 1985 Local Government Act the Combined Authority has appointed a suitably-qualified Chief Finance Officer, the Finance Director.

This officer, who is part of the Combined Authority's Senior Management Team, is responsible for:

- The operation of a robust system of budgetary control, including quarterly and annual financial reports indicating financial performance against forecasts.
- Ensuring that the Authority's finance function is appropriately resourced.
- Assessing the short, medium and long-term implications of all material business decisions, and identifying and mitigating financial and organisational risks arising from them.
- Aligning the Combined Authority's business and financial planning processes.
- Promoting good financial management throughout the organisation.

There are comprehensive budgeting systems in place and a robust system of budgetary control, including quarterly and annual financial reports, which indicate financial performance against forecasts. The authority's financial management arrangements conform to the governance requirements of the CIPFA Statement on the Role of the Chief Financial Officer in Local Government (2010).

## **Single Pot and Assurance Framework**

As part of the Devolution Deal signed with HM Government, a significant proportion of central government regional investment funding has been consolidated into a Single Pot, over which the Combined Authority has significant autonomy over allocation.

An [assurance framework](#) has been developed setting out how the Tees Valley will ensure accountable and transparent decision making with regards to this fund, appraise projects and monitor and evaluate schemes to achieve value for money and ensure that funds are spent lawfully.

## **South Tees Development Corporation (STDC)**

The STDC has in place its own Governance arrangements, constitution and statutory committees. The Tees Valley Mayor is chair of the STDC board and TVCA and STDC share the Finance Director role. Regular updates are provided to TVCA Cabinet on the progress of STDC activities, and any significant decisions are brought to the TVCA Cabinet for decision through a referral mechanism.

## **Goosepool**

TVCA are 75% shareholders in Goosepool 2019 Ltd who in turn own 89% of the shares in Durham Tees Valley Airport. Goosepool has its own Governance arrangements in place and the Deputy Chair of the LEP is the Chair of the board of Goosepool. 3 senior officials of

TVCA make up the board members along with 1 official from the minority shareholder. Regular updates on the progress against the Business Plan will be feedback to TVCA Cabinet and relevant committees.

### **Adult Education Budget Governance**

Responsibility for post-19 education funding will be devolved to the Tees Valley Combined Authority from August 2019. An appropriate governance framework is currently being developed in order to ensure effective and appropriate decision-making, oversight and value-for-money assurance.

### **Corporate Risk Register**

The Combined Authority operates a comprehensive and proactive Risk Management Strategy outlining its approach to Risk Management. Central to this strategy is a Corporate Risk Register which details what risks have been identified, the probability and impact of these risks being realised and which controls are in place to mitigate against these risks. This report is periodically presented to the Senior Leadership Team and scrutinised on a quarterly basis by the Audit and Governance Committee.

### **Declarations of Interest and Code of Conduct**

All Combined Authority employees and members are subject to a formal Code of Conduct – forming part of the Authority's Constitution - and must complete, at least annually, a formal declaration of interest. In the interests of transparency the member declarations are reviewed by both the Chief Executive and Monitoring Officer and published on the Authority's website.

### **Governance Arrangements**

A dedicated Governance team is in place to ensure that the Combined Authority is compliant with its regulatory responsibilities and to advise both members, employees and partner organisations. The team oversees number of areas including transparent decision making, Information Governance and Data Security, Health and Safety and Whistle-blowing and complaints handling.

## **5. Review of Effectiveness**

The Combined Authority is responsible for conducting, at least annually, a review of the effectiveness of its governance arrangements. Any areas for review are overseen and co-ordinated by the Chief Executive and Finance Director and any findings reported to the Audit and Governance Committee, where appropriate.

### **Internal Audit**

The Internal Audit service compiles an annual report on its Internal Audit arrangements, which forms an integral part of this Annual Governance Statement.

This report, carried out by an arms-length Audit and Risk Manager, incorporates an audit plan detailing timescales for assurance work relating to specific activities. High priority is given to significant corporate projects and key financial systems, as well as other specific areas requested by the Senior Management Team.

The most recently published Report concludes:

*“It is my opinion that the Combined Authority continues to have an appropriate and overall effective system of internal control, upon which it can place reasonable reliance to deliver its objectives and detect fraud and other malpractice”.*

### External Audit

The 2017/18 Audit Completion Report from the Combined Authority’s external auditors concludes:

*“On the basis of our work, having regard to the guidance on the specified criterion issued by the Comptroller and Auditor General in November 2017, we are satisfied that, in all significant respects, Tees Valley Combined Authority has put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2018.”*

### 6. Progress

At this time the Combined Authority has not identified any significant governance issues. The following actions have been proactively taken, however, since the publication of the previous Annual Governance Report in order to mitigate against future risks and continue to strengthen our arrangements.

#### Progress made on implementing Improvement Plan from previous Annual Governance Report:

Action	Outcome
Review and update of the Authority’s Constitution	The Constitution review is ongoing and will be completed by Summer 2019.
Review of Assurance Framework	In line with Government requirements, the CA has published a reviewed assurance framework. This was agreed by the Cabinet in March 2019.
Adult Education Budget Governance arrangements	Implementation of new governance structure is ongoing.

### 7. Action Plan

The following actions are envisaged for the future development of our governance and risk management systems.

Action	Outcome	Responsibility	By When
Review and update the Authority’s Constitution including scheme of delegation	Reviewed constitution	Chief Executive	End June 2019

Signed

Date

**Ben Houchen**  
Mayor of the Tees Valley  
Combined Authority

31<sup>st</sup> July 2019

**Julie Gilhespie**  
Chief Executive, Tees  
Valley Combined Authority

31st July 2019

**Paul Booth**  
Chair of the Tees Valley  
Local Enterprise Partnership  
and Member of the Tees  
Valley Combined Authority  
Cabinet

31st July 2019

